INTRODUCTIONS AND HOUSEKEEPING

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IMPROVING MEDI-CAL OUTCOMES: COORDINATED CARE INITIATIVE AND IHSS October 4, 2012

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Background – Dual Eligibles

- Eligible for both full scope Medicare (A, B & D) and Medi-Cal
- 1.2 million duals in California
 - Elderly and poor
 - Many with chronic health conditions
 - 70-80% of IHSS recipients are dual eligibles
- > 71% over 65
- Less than 20% in managed care

Difficulty in Serving Dual Eligibles

Programs cover different services:

- Medicare covers physician, hospital and limited skilled nursing, rehab.
- Medi-Cal covers home health, personal care/IHSS, skilled nursing, other services not covered by Medicare.
- Different payment rules
- Uncoordinated care for the most vulnerable

Goals of the Project

- Coordinate state & federal benefits
- Maximize ability for individuals to remain at home and avoid institutional care and unnecessary hospital visits
- Increase access to home & community based care
- Preserve ability to self-direct care (IHSS)
- Optimize the use of Medicare, Medi-Cal and other State/County resources

Original Enabling State Legislation

- SB 208 (2010) Directs State Department of Health Care Services (DHCS) to seek federal waiver/demo approval for pilot projects
- Pilot projects in up to 4 counties

Integrated Services – Duals

- Medical Services
 - All Medicare and Medi-Cal services currently covered
- Long-term care services and supports (LTSS)
 - Institutional Long–Term Care (SNF)
 - Personal care services/IHSS
 - Community Based Adult Services (CBAS) (formerly ADHC)
 - Multi-purpose Senior Services Program (MSSP)

Medi-Cal Managed Care Models



Geographic Managed Care (GMC)

 State contracts with various commercial plans in county (2 Counties)

<u>Two Plan:</u>

 State contracts with one local public plan and one commercial plan (14 Counties)

County Organized Health System:

 State contracts with a local public plan (14 Counties plus one proposed County)

Of the 7.6 million Medi-Cal beneficiaries, 4.3 million are enrolled in a Medi-Cal Managed Care Plan

Federal - State MOU

\$1 million planning grant from the feds (CMS) to establish demonstration sites
California one of 15 States moving towards integration

Financing of demonstration:
Capitated rate, three way contract
Health plans, CMS and DHCS
Blended capitated rate

Update on New Legislation – Coordinated Care Initiative

- Legislature/Governor completed 2 budget bills (AB 1496 & 1468)
- Dual eligible sites move from 4 to 8 (includes Alameda, LA, Orange, Riverside, San Bernardino, San Diego, San Mateo and Santa Clara)
- Impacts 685,000 people
 Begins March 2013 June 2013
- Anticipated savings = \$611.5 M FY 12-13, \$881 M FY 13-14 (State funds)

Legislation Update

- Governor's plan to roll out managed care throughout California did not pass (only 8)
- Significant consumer protections added
- Poison pills:
 - Cost sharing arrangement not approved by feds
 - Feds do not approve six month Medicare lock-in
 - Not cost effective
 - Does not benefit consumers

Coordinated Care Initiative

Two distinct parts to the legislation:

- Duals Demonstration: Health plans administer a voluntary three year demonstration – medical, behavioral health, skilled nursing and home & community-based care (HCBC)
- Managed Medi-Cal Long Term Care Services & Supports: All Medi-Cal recipients must join a health plan to receive Medi-Cal benefits and HCBC

Carve Outs in Both Programs

- Children
- Veterans Home residents
- PACE enrollees
- AIDS Healthcare Foundation enrollees
- Other health coverage

County – Public Authority Role

- Health plans to establish MOU for services including:
 - In-Home Supportive Services client continues to hire, fire & supervise care provider
 - County social worker performs assessments
 - Public Authority provides registry, training, provider enrollment, payroll
 - Multipurpose Senior Services Program: Case Management services provided by County
 - January 2015, MSSP becomes managed care benefit

IHSS – Managed Care Benefit

- In order to receive IHSS in the future, recipients must be a part of managed care.
- Plans can request and pay for additional IHSS above what the county has authorized.
- Managed Care entity to contract with State for management of payroll, employer-related functions, quality assurance.

Universal Assessment Tool

- Need for assessment tool for home & community based services
- Stakeholder design process to begin June 2013
- Implementation no earlier than January 2015 in 2-4 counties
 - Will be used for day care, MSSP, IHSS
 - Will not be used in skilled nursing facilities
 - Will not replace plans' risk assessment

HCBC Plan Benefits

- The following benefits may be required – TBD by stakeholders and the Department of Health Care Services:
 - In–Home & out–of–home respite
 - Nutritional Assessment, counseling & supplements
 - Minor home repair
- Ability to offer value added services determined during rate-setting

Person Centered Care Coordination

- Health plans to identify individuals through risk assessment process
- Individual has primary decision-making role in identifying care needs, preferences and strengths
- Interdisciplinary teams, including the care recipient, to identify needs
- Plans to provide care management/care coordination to include Long Term Care Services & Supports
- Will include MSSP-like services

Communication with Consumers

- 90 days before enrollment, recipients to receive informing notice
- Enrollment materials to be shared 60 days prior to enrollment
- Reminder notice 30 days prior to start date
- Communications must be offered in a variety of languages and formats
- CBOs will need to assist with the educational process
- Federal funds may be available for enrollment assistance (HICAP)

Timeline

April 2012	DHCS announces sites - San Diego chosen
April 2012	DHCS releases Dual Eligible Demonstration Proposal/Coordinated Care Initiative
May 2012	DHCS submits proposal to feds (30- day public comment period begins)
October 2012	CMS (feds) approve proposal MOU between State/feds completed
October/November 2012	Health plans readiness reviews
December 2012	Contracts completed between plans, State & feds
June 2013	Coordinated Care Initiative begins in CA

Time of Significant Change

- Integrated care has been a focus for San Diego for 13 years
- California model preserves and integrates core safety net programs
- Partnerships between plans, health care providers and home and community based providers will be key to success
- For more information:

www.CalDuals.org



CWDA Conference

Candice Gomez Interim Executive Director, Seniors and Persons with Disabilities

CalOptima





CalOptima's Integration Activities



ADRC: Aging and Disability Resource Connection BH ASO: Behavioral Health Administrative Services Organization



Next Steps



*Pending CalOptima Board Approval



Coordinated Care Initiative (CCI)

Goal: Promote integrated delivery of medical, behavioral and long-term care Medi-Cal services and, for dual eligibles, Medicare services

- Phase One: Mandatory enrollment of all Medi-Cal beneficiaries into managed care for <u>all</u> Medi-Cal benefits, including long-term services and supports
- Phase Two: Optional enrollment into integrated managed care (Medi-Cal and Medicare) for dual eligible beneficiaries



Phase One: March 2013

- All LTSS, including IHSS, will be provided through managed care (CalOptima in Orange County)
- No programmatic changes
 - Same assessment process for hours and services
 - Consumer retains right to hire, fire and supervise workers
 - > Maintain current grievance and appeals process

• Key financing changes

- IHSS costs will be incorporated into managed care plans' capitation rates
- In lieu of paying non-federal share of IHSS costs, counties will have an IHSS Maintenance of Effort (MOE)



Health Plan Requirements: Overview

- Ensure access to, provision of and payment for IHSS
- Create a care coordination team and maintain current role of IHSS providers
- Assume financial liability for payment of IHSS services
- Contract with existing agencies (DSS and county agencies) to continue administering and providing IHSS



Service Delivery Model

• Per MOU with health plan, county agency (SSA) will:

- > Assess, approve and authorize hours for recipients
- Enroll providers, conduct orientation, etc.
- Conduct criminal background checks and screen providers
- Assist IHSS recipients in finding eligible providers
- Perform quality assurance activities
- Continue to perform other necessary functions

• Per an MOU with the health plans, DSS will:

- Retain all program administration functions (e.g., pay wages to IHSS providers)
- Perform obligations on behalf of the IHSS recipient as provider's employer (e.g., unemployment compensation)
- Share recipient and provider data with plans to support care coordination
- Retain responsibilities related to the hearing process for appeals



Readiness Assessment Requirements

Organization and administration of plan

- > MOUs with relevant agencies to continue providing services
- > Necessary agreements to assume financial liability

Management Information Systems

> Data sharing agreements and ability to transmit data

Quality Improvement System

Policies and procedures defining how plan will adhere to quality assurance provisions and other standards

Provider Network

- Policies to ensure access to and quality of providers
- Policies permitting participation of IHSS providers on care coordination team

Note: Full list of requirements available at www.calduals.org



Readiness Assessment Requirements

Access and Availability

Evidence of policies for access and referrals

Care Management and Coordination of Care*

- Framework for structure, composition and role of care coordination teams (subject to consumer consent)
- Policies for communication with county agency
- > Criteria for authorization of additional, optional service hours

• DSS/County Agencies/Public Authority Coordination

- ➢ Policies for referrals and program administration
- Evidence of temporary MOU with local PA

Member Services

Policies in place to ensure beneficiaries are informed

*State has indicated that it will release additional requirement related to care coordination



Preparations to Date

- Responded to state's Request for Solutions in February
- Selected for the demonstration in April
- Granted authority in May by the Board of Directors to begin preparing for demo
- Launched a series of collaborative meetings with provider and member stakeholder groups in June
- Preparing for readiness reviews by federal and state regulators
- Details are still in development and subject to approval



Recent Experience

• On July 1, 2012, CalOptima began providing CBAS to eligible beneficiaries

• Lessons Learned:

- Importance of open communication with providers; sharing what we do know and being transparent about what we don't
- Proactive approach to addressing concerns, e.g., site visits, responding quickly and thoroughly
- Defined policies and procedures
- Provider training before program changes and after!
- Evaluation of process after implementation



IMPACT ON IHSS PROGRAM

What changes:

- IHSS will participate on care teams
- IHSS may administer additional personal care services authorized or developed by managed care plans

What doesn't change:

- County IHSS social workers will continue to be responsible for eligibility and assessments
- Existing program rules do not change
- County/PA responsibility for provider enrollment remains the same
- Provider payments continue through CMIPS/CMIPSII

IMPACT ON OTHER LTSS

Multi–Purpose Senior Services (MSSP)

- Plans will contract with counties/providers
- Same amount of funding initially available
- Plans may wish to purchase additional MSSPlike services from providers

Unknown how this will work

- January 2015 MSSP becomes managed care benefit
- Unknown whether plans will wish to continue contracting with current MSSP providers

Community Based Adult Services (CBAS)

- Health plans now operate this program
- ~80% of those formerly part of Adult Day Health Care were found eligible for CBAS
- Clients were told not to apply by health care providers
- State educating providers in effort to help all those eligible receive CBAS services
- Disability Rights has filed another lawsuit trying to stop October 1 enrollment

Area Agencies on Aging/ADRCs

- Role for Area Agencies on Aging unclear (now administer Older Americans Act programs: meals, Family Caregiver, information & assistance, case management, health promotion, etc.).
- Plans may wish to contract with AAAs or other CBOs for additional, non-mandated home & community based care services.
- CBO's need to develop business-case strategy to document cost avoidance for plans

Cost Distribution:

- Current funding: 50% Federal, 32.5% State, 17.5% County
- CFCO funding: 56% Federal, 28.6% State, 15.4% County

History of IHSS Growth





State Authority:

- Negotiation for wages/benefits to be centralized
- Effective date: No sooner than March 1, 2013, Upon notification by the Director of Health Care Services that the enrollment of eligible Medi-Cal beneficiaries in the dual demo pilot have been completed in that county or city and county.
- Existing contracts will continue until expiration date

Maintenance of Effort

- Base Year: FY 11/12 To be adjusted for CFCO savings
- FY 12/13 Equal to FY 11/12
- FY 13/14 3.5% per year growth in MOE Exception: If Statewide growth 0% or less

DISCUSSION OF COUNTY IMPLEMENTATION PLANS

San Diego Implementation Efforts

- Now meeting with health plans to develop MOUs for IHSS & Public Authority
- Formed Health Plan Advisory Committee with 50+ members
- Participating on State workgroup
- Advocating for county interests with CSAC & CWDA
- Participating in Maintenance of Effort discussions
- Learning about managed care operations

Orange County Implementation Efforts

Managed Care for Medi-Cal has been the standard in Orange County since 1993

- Managed Care, IHSS, & PA meeting to develop MOU's
- Utilizing existing workgroups for stakeholder input, including using the IHSS Advisory Committee as the official advisory committee required by CCI

Orange County Implementation Efforts

- Plan to ramp up slowly regarding care coordination teams & development of supplemental services as we learn more about member needs, costs, and funding.
- Counting on CMIPSII to enhance communication between agencies.



QUESTIONS & ANSWERS