

State Budget: FY 2010-11
9-Aug-10

Issue Area	Governor's Proposal	Recommendation/Proposal	CWDA Proposal	Assembly Action	Senate Action	Conference Committee Action
IHSS						
Savings From Unspecified Program Reductions	Administration will lead a stakeholder process to develop proposals to achieve savings of \$637.1 million GF in 2010-11 (increasing to \$750 million GF in 2011-12 and annually thereafter). Package of proposals to be ready for legislative enactment by July 1.			Rejected the Administration's proposed savings; instead adopted trailer bill language requiring CDSS to convene a Budget Advisory Workgroup for IHSS to consider options and develop proposals for maximizing FFP, containing costs, and examining IHSS as part of the long-term care continuum with any proposals to be submitted to the Senate and Assembly Budget Committees at least 30 days prior a formal proposal being submitted to the Legislature (5/26).	Rejected Administration's proposed savings; instead adopted budget bill language establishing a savings target of at least 10% of the total GF that would otherwise be budgeted for the program (\$1.4 billion) with more specific proposals to be developed by the Administration in collaboration with stakeholders and presented to the Legislature for its consideration (5/25).	Adopted conference compromise of savings of \$250 million GF plus placeholder trailer bill language to: 1) develop and implement a provider fee, which will generate estimated savings of between \$150 million and \$200 million GF; and 2) require consultation with stakeholders to devise policies to achieve the additional savings estimated to be needed to achieve the total of \$250 million GF savings; and 3) establish a stakeholder workgroup to examine, during 2010-11 and 2011-12 other potential policy options to achieve savings in the program, particularly in the context of options offered under federal health care reform. In addition, repealed the reduction in state participation in provider wages and health benefits, the domestic

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Provider Fee	None.			Adopt placeholder trailer bill language to institute a provider fee to generate \$150 million in program savings in 2010-11 (5/26).	No action.	Adopted conference compromise package on IHSS that included placeholder trailer bill language to develop and implement a provider fee, estimated to save between \$150 million and \$200 million GF (8/4).
Report on Quality Assurance and Fraud-Related Efforts	Provide \$500,000 (\$264,000 GF) to contract with California State University to assist in the development of the fraud report due to the Legislature pursuant to the 2009-10 budget.			Approved \$150,000 total for the contract (5/26).	Approved \$150,000 total for the contract (5/24).	Not in Conference
Anti-Fraud Initiative - Funding for County Plans	Continue to provide \$10 million GF for allocation to counties based on approved anti-fraud plans.			Eliminated funding (5/26).	Eliminated funding (5/13).	Not in Conference

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Recipient Finger Imaging	Provide \$8.2 million (\$4.4 million GF) in 2009-10 and \$5.65 million (\$2.9 million GF) to make SFIS changes for the purposes of fingerprinting IHSS recipients.	Delay the implementation of the requirement to fingerprint IHSS recipients until a second pilot project (or other cost-benefit analysis) is completed. This second pilot would determine whether the savings from fingerprinting recipients is expected to outweigh the cost of implementing this requirement. Adopting this recommendation results in General Fund savings of up to \$4 million in 2009-10 and \$2 million in 2010-11.		Rejected funding and adopted placeholder trailer bill language to repeal the statutory requirement for fingerprinting recipients (5/12).	Rejected funding and adopted placeholder trailer bill language to repeal the statutory requirement for fingerprinting recipients (5/6).	Not in Conference
Fingerprints on Timecards	The 2009-10 Budget Act requires fingerprints on provider timesheets. Administration proposed no changes for 2010-11.			Adopted placeholder trailer bill language to repeal the statutory requirement for fingerprints on timesheets (5/12).	Adopted placeholder trailer bill language to repeal the statutory requirement for fingerprints on timesheets (5/6).	Not in Conference

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Cost-Benefit Analysis of Anti-Fraud Program Changes	None.			Adopted placeholder trailer bill language to require the Administration to collaborate with stakeholders and experts to construct a cost-benefit model of analysis of anti-fraud program changes and to report back. Administration required to use model for any future anti-fraud proposals. Existing program changes to be evaluated include the unannounced home visits and targeting mailings (5/12).	No action.	Adopted supplemental report language to require the CDSS to report on the estimated costs and savings associated with each anti-fraud activity and the basis of the assumptions made CDSS in its analysis, prior to proposing funding for continued or new anti-fraud efforts in IHSS (8/4).
CalWORKs						
Grant Reduction	Reduce CalWORKs grants by 15.7 percent for savings of \$406.2 million.	Adopt a significant grant reduction on a contingent basis, whereby the cut is only made when the federal Temporary Assistance for Needy Families (TANF) Emergency Contingency Fund (ECF) expires.		Rejected (5/26).	Rejected (5/25).	Not in Conference
Eliminate Grants for Recent Non-Citizen Legal Immigrants	Eliminate grants for recent non-citizen legal immigrants effective October 1, 2010 for savings of \$40.6 million GF in 2010-11 and \$54.5 million GF in 2011-12 and thereafter.	Make any reduction contingent on the expiration of the Temporary Assistance for Needy Families (TANF) Emergency Contingency Funds (ECF) contingent upon expiration of the ECF.		Rejected (5/26).	Rejected (5/25).	Not in Conference

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ECF Extension Trailer Bill Language	Administration proposed trailer bill language to extend the existing ECF statutory authority should ECF be extended.		Adopt additional trailer bill language to ensure that ECF-funded subsidized employment programs in California can serve all categories of federally-allowable needy low-income youth between the ages of 18 and 24.	Adopted trailer bill language changes to extend ECF contingent on ECF extension in federal law and placeholder trailer bill language related to the categories of all federally-allowable youth between the ages of 18 and 24 (5/26).	Adopted trailer bill language changes to extend ECF contingent on ECF extension in federal law and placeholder trailer bill language related to the categories of all federally-allowable youth between the ages of 18 and 24 (5/24).	Not in Conference
CalWORKs Statewide Engagement Data Report	Redirect \$500,000 of CDSS CalWORKs (state operations) funding to develop a report generating tool that will normalize an extract of welfare to work engagement data from all consortia into one repository located at CDSS to enable CDSS to obtain engagement data reports by county and statewide.			No action.	No action.	Not in Conference
Restore Single Allocation Reduction	None.			Use revenues from the newly created Jobs and Economy Security Fund to fund CalWORKs employment services and child care at \$1.5 billion, replacing the TANF funds used for this purpose; provide an additional \$300 million from the Jobs Fund to restore most of the Single Allocation reduction (5/26).	No action.	Adopted Senate version (8/4).

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Eliminate the CalWORKs Program	Eliminate the CalWORKs program for savings of \$1.0 billion (in addition to the savings resulting from the other reduction proposals described above).			Rejected (5/19).	Rejected (5/25).	Not in Conference
CalWORKs - Child Care						
RMR Ceiling Reduction	Reduce reimbursement rate limits in voucher-based programs from the 85th percentile of the market to the 75th percentile, based on the 2005 regional market rate (RMR) survey, effective October 2, 2010 for Stage 1 savings of \$41.1 million GF.	Reject Governor's proposal. Instead use the 2009 RMR survey and set reimbursement ceilings at whatever level is roughly comparable to current-law rates. We estimate this would be at about the 60th percentile of the 2009 RMR.		Rejected (5/27).	Rejected Administration proposal, but approved a \$1,000 reduction to CDSS (for Stage 1) and CDE (for Stages 2, 3 and AP) (5/27).	Rejected Governor's proposal and kept reimbursement rate ceilings at the current levels of 85th percentile of the RMR for licenced providers and at 90 percent of the 85th percentile for unlicensed providers (8/4).
Reduce SMI	Reduce the family income limit for all subsidized child care programs (except the state preschool program) from 75 percent of the state median income (SMI) to 60 percent. (This proposal is in lieu of the \$123 million unallocated reduction to Stage 3 proposed in January.)	Reduce eligibility ceiling from 75 percent to 60 percent of state median income for \$115 million savings. Capture \$60 million for state savings, redirect \$55 million to expand child care access for lowest income families. Results in net loss of about 8,000 slots.		Rejected (5/27).	Rejected Administration proposal, but approved a \$1,000 reduction and placeholder trailer bill language to consider changes to the family fee structure; also approved a \$1,000 reduction to Stage 3 child care (5/27).	Rejected (8/4).
Eliminate Remaining GF for Child Care	Eliminate the remainder of state funding for need-based, subsidized child care, except for preschool, for savings of \$1.2 billion.	Recommend rejection.		Rejected (5/19).	Rejected (5/25).	Not in Conference

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Overpayment Collections Trailer Bill Language	Administration proposes trailer bill language that would require Alternate Payment agencies to collect overpayments from families that benefit from errors, regardless of the reason for the error. All programs administered by CDSS and the California Department of Education are included in the proposal. Although the trailer bill language is intended to increase the collections of overpayments, the budget does not assume any additional collections.			Rejected (5/27).	Adopted placeholder trailer bill language for the collection of overpayments (5/27).	Adopted budget bill language requiring a report with more detail to distinguish between administrative errors and fraud (8/4).
CWS/Foster Care						
Veto Restoration	None.		Restore the \$80 million GF that the Governor vetoed from CWS in 2009-10.	Restored the full \$80 million (4/28).	Restored the full \$80 million (5/24).	Not in Conference
Educational Transport	Provide \$9.9 million (\$4.2 million GF) in 2009-10 and \$19.7 million (\$8.4 million GF) to reimburse foster caregivers for travel expenses related to education travel pursuant to federal law.			Approved (5/26).	Approved (5/24).	Not in Conference
Transitional Housing Program Plus	Provide \$35.9 million GF for the THP+ program. (THP+ was part of the Governor's trigger proposal in the January budget to be eliminated if a federal fund target wasn't hit, but the trigger proposal was withdrawn in the May Revision.)			Approved (5/26).	Approved (5/24).	Not in Conference

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Rate Increase for Group Homes	Provide \$268.5 million (\$93.9 million GF) to increase rates to group homes by 32 percent in compliance with the Alliance v. Allenby court order. Of this total, \$34.1 million reflects the erosion of savings from the court injunction that halted the 10 percent rate reduction enacted in 2009-10 and \$234.4 million (\$69.6 million GF) is associated with additional funding needed for the rate increase.			Approved (5/26).	Approved (5/24).	Not in Conference
State Staff and Consultants to Conduct Group Home Rate Study	Provide \$863,000 (\$446,000 GF) for one new position at CDSS and funding for consultants for CDSS to conduct a rate study and move toward restructuring the current rate setting system.			Approved the one new position at CDSS on a three-year limited-term basis and \$250,000 of the funding for consultants; adopted placeholder trailer bill language to require CDSS to establish a working group to develop revisions to the current system of setting reimbursement rates for group home providers (5/26).	Approved the one new position at CDSS on a three-year limited-term basis and \$250,000 of the funding for consultants; adopted placeholder trailer bill language to require CDSS to establish a working group to develop revisions to the current system of setting reimbursement rates for group home providers (5/24).	Not in Conference
Group Home Moratorium Trailer Bill Language	Administration proposed trailer bill language to impose a moratorium on group home applications.			Adopted placeholder trailer bill language to enact a one-year moratorium on group home rate setting activity that incorporates authority for CDSS to make exceptions as appropriate with feedback from CDSS from the year of implementation for the Legislature to review (5/26).	Adopted placeholder trailer bill language to enact a one-year moratorium on group home rate setting activity that incorporates authority for CDSS to make exceptions as appropriate with feedback from CDSS from the year of implementation for the Legislature to review (5/24).	Not in Conference

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AB 340 - Resources for Family Approval Pilot Suspension	Administration proposed trailer bill language to suspend implementation of AB 340 until "the Department of Finance determines that sufficient state operations resources have been appropriated" for implementation.			Reject the proposed trailer bill language; restore local assistance funding of \$918,000 (\$329,000 GF) for six months of 2010-11, and provide \$150,000 GF to CDSS to implement AB 340 (5/26).	Reject the proposed trailer bill language; restore local assistance funding of \$918,000 (\$329,000 GF) for six months of 2010-11, and provide \$150,000 GF to CDSS to implement AB 340 (5/26).	Not in Conference
AB 1462 - Placement of Children in Foster Care with Developmental Disabilities in For-Profit Group Homes Suspension	Administration proposed trailer bill language to suspend AB 1462 until "sufficient state operations resources have been appropriated for its implementation."			Rejected (5/26).	Rejected (5/24).	Not in Conference
SB 1380 - Expansion ITFC and MTFC Program Rates Suspension	Administration proposed trailer bill language to suspend implementation of SB 1380 if the trailer bill language imposing a moratorium on group home applications is not approved.			Rejected (5/26).	Rejected (5/24).	Not in Conference
AB 2488 - Mutual Consent-Confidential Intermediary Program for Sibling Contact Suspension	Administration proposed trailer bill language to suspend AB 2488 indefinitely.			Approved trailer bill language to continue suspension for an additional one year (5/26).	Approved trailer bill language to continue suspension for an additional one year (5/24).	Not in Conference
AB 2985 - Foster Youth Identity Theft Suspension	Administration proposed trailer bill language to suspend AB 2985 indefinitely and make implementation subject to an appropriation.			Rejected (4/28).	Rejected (4/22).	Not in Conference
Food Stamps						
California Food Assistance Program (CFAP)	Eliminate CFAP for GF savings of \$45.1 million in 2010-11 and \$49.5 million in 2011-12 and annually thereafter.	Modify program in order to achieve savings of at least half the level proposed by the Governor.		Rejected (5/26).	Rejected (5/25).	Not in Conference

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County Match Waiver Proposal	None.		Adopt trailer bill language to waive the county match above the CalWORKs/Food Stamps MOE to still draw down state and federal funds (for 2010-11 and 2011-12).	Approved placeholder trailer bill language (5/26).	Approved placeholder trailer bill language (5/24).	Not in Conference
DOD Funding	Reduce Food Stamps administration by \$10.5 million GF (and corresponding reductions in county and federal funds) and backfill with newly available funds available for Food Stamps appropriated by the Department of Defense Appropriations Act of 2010.			Approved \$9.5 million in GF savings and a corresponding backfill of DOD funds (5/26).	Approved (5/24).	Adopted Senate version (8/4).
Inter-County Transfers	Administration proposes trailer bill language to establish an ICT process for food stamps clients for savings of \$23,000 (\$6,000 GF).			Rejected w/o prejudice because of currently pending policy bill (5/26).	Rejected w/o prejudice because of currently pending policy bill (5/24).	Adopted trailer bill language (consistent with pending policy bill) to establish ICT process for food stamp recipients (6/9). (Issue originally not in conference.)
SSI/SSP						
Reduce SSI/SSP Grants	Reduce SSI/SSP grants for individuals by \$15 per month to the federal minimum for savings of \$132.8 million GF.	Adopt the Governor's proposal to reduce grants to the federal minimum (a reduction of 1.8 percent). The Legislature should also consider the option to make SSI/SSP recipients eligible for federal food stamps.		Rejected grant cut (5/26). Adopted supplemental report language to direct CDSS to convene working group of stakeholders to evaluate the effects of eliminating cash-out policy under specified conditions (5/12).	Rejected grant cut; adopted budget bill language requiring the Administration to report back regarding the federal government's response to the state's request to reverse the food stamps "cash-out" for only those individuals who would receive a net benefit from such a policy change (5/25).	Not in Conference - grant cut Adopted Assembly version of supplemental report language (did not adopt Senate budget bill language) (8/4).

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Cash Assistance Program for Immigrants (CAPI)	Eliminate CAPI for savings of \$73.6 million GF in 2010-11 and \$100.7 million GF in 2011-12 and annually thereafter.	Modify program in order to achieve savings of at least half the level proposed by the Governor.		Rejected (5/26).	Rejected (5/25).	Not in Conference
Medi-Cal Administration						
Base Adjustment for Overfunded COLA	Reduce Medi-Cal admin by \$76.4 million (\$38.2 million GF) to correct for overfunding the base because 2008-09 staff costs were used for the January estimate rather than 2007-08 staff costs.			Approved (5/27).	Approved (5/26).	Not in Conference
Eligibles Growth Methodology Change	Reduce Medi-Cal admin by \$87.7 million (\$43.9 million GF) to reflect the change in methodology for calculating caseload growth from using one year of caseload growth rather than two years.			Rejected methodology change and restored funding (5/27).	Rejected Administration's methodology change; reduced Medi-Cal admin by \$42 million (\$26 million GF) and adopted placeholder trailer bill language requiring DHCS to meet with CWDA and counties to develop a methodology for 2011-12 for calculating caseload growth (5/26).	Adopted Senate version (7/7)
Suspend CODB for 2010-11	Reduce Medi-Cal admin by \$21 million (\$10.8 million GF) to reflect the suspension of COLA in 2010-11.			Approved (5/27).	Approved (5/26).	Not in Conference
Reduce Staffing Needs Due to Simplified Citizenship	Reduce Medi-Cal admin by \$26.5 million (\$13.6 million GF) to reflect reduced county administration workload as a result of the option to use a SSA data match in lieu of obtaining evidence of citizenship from applicants.			Approved (5/27).	Approved (5/26).	Not in Conference

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MEDS Security	Provide \$29.2 million (\$14.6 million GF) in 2010-11 (\$27.9 million rolled-over from 2009-10) to fund county requests for MEDS security.			Approved (5/27).	Approved (5/26).	Not in Conference
Medi-Cal Program						
<i>Health Care Cost Containment:</i>						
Caps on Optional Benefits	Reduce Medi-Cal by \$90.2 million by capping optional benefits including: cap of 10 physician or clinic visits per year; six prescriptions per month (excluding life-saving drugs); elimination of some over-the-counter drugs and nutrition supplements; and setting maximum annual spending caps for hearing aids, durable medical equipment, incontinence supplies, urological supplies and wound care supplies.			Rejected (5/27).	Rejected (5/26).	Not in Conference
Cost-Sharing Increases	Reduce Medi-Cal by \$218.8 million by increasing cost-sharing including: \$5 copayments on physician/clinic/dental visits; \$3/\$5 copayments on prescriptions; \$50 copayments on emergency room visits; and \$100 per day copayments for inpatient hospital stays up to a maximum of \$200 per admission.			Rejected (5/27).	Rejected (5/26).	Not in Conference

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Other Program Changes	Reduce Medi-Cal by \$213.7 million by requiring senior and persons with disabilities to enroll into managed care, reducing radiologist rates, freezing hospital rates to current levels, and eliminating state payment of Part B premiums for beneficiaries whose share of cost is less than \$500 per month.			Rejected everything except adopted the proposal to freeze CMAC-negotiated hospital rates for one year (5/27).	Rejected everything except adopted modified managed care proposal whereby seniors and persons with disabilities in 14 counties would be enrolled in managed care on a phased-in basis beginning Feb. 1, 2011 for savings of \$357.5 million (\$182,1 million GF); referred Administration's trailer bill language to policy committee (5/26).	Adopted Senate for managed care proposal (6/10). Adopted Assembly version (to freeze rates) plus trailer bill language to gradually transition to a "diagnosis-related grouping" method of reimbursement (8/4).
<i>Other Proposals:</i>						
Medicaid 1115 Waiver	Provide \$4.1 million and continue three limited-term positions and add 53 limited-term positions to implement the provisions of the waiver (which has not yet been approved by the federal government). Administration proposed trailer bill language to implement the waiver.			Rejected the request for funding and positions (5/20). Rejected the proposed trailer bill language and directed Administration to pursue 1115 Waiver through the legislative policy process (5/27).	Approved 23 positions; rejected the proposed trailer bill language and directed Administration to pursue 1115 Waiver through the legislative policy process (5/26).	Approved \$5.7 million (\$1.6 million GF) and 39 positions to begin implementation of the pending waiver. Of the 39 positions, 26 are in DHCS and 13 in the Department of Managed Health Care (8/4). Not in Conference - trailer bill language
Newly Qualified Immigrants	Reduce benefits for newly qualified immigrants (those who have been in the US for less than five years and are subject to the five-year bar on benefits) from full-scope to limited-scope for savings of \$38.5 million GF.	Adopt the Governor's proposal to eliminate full-scope benefits for adult newly qualified immigrants and PRUCOLs. As an alternative, benefits could be eliminated prospectively.		Rejected (4/26).	Rejected (5/6).	Not in Conference

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Mid-Year Status Reports and Continuous Eligibility for Children	Require Mid-Year Status Reports and eliminate continuous eligibility for children in Medi-Cal effective Jan. 1, 2011 for savings of \$4.9 million (\$2.5 million GF) in 2010-11 (assuming that federal economic stimulus package is not extended past Dec. 31, 2010).			Rejected and adopted placeholder trailer bill language to continue annual eligibility determinations (4/26).	Rejected and adopted placeholder trailer bill language to continue annual eligibility determinations (5/26).	Not in Conference
Aged, Blind, and Disabled Asset Verification	Contract with a third-party vendor to provide information to county eligibility staff to electronically verify assets for all Aged, Blind, and Disabled beneficiaries at a cost of \$1.2 million (\$600,000 GF).			No action (therefore, proposal approved).	No action (therefore, proposal approved).	Not in Conference
PARIS Matching Pilot	Continue pilot testing the Public Assistance Reporting Information System (PARIS), an information system maintained by the US Department of Health and Human Services, to test the viability of identifying beneficiary residence changes and public assistance benefits receive in other states for savings of \$2.5 million (\$1.3 million GF) in 2010-11.			No action (therefore, proposal approved).	No action (therefore, proposal approved).	Not in Conference
Automation						
LEADER Replacement System (LRS)	Provide \$44.3 million for the LRS project (for a total of \$45.6 million (\$23.3 million GF)) for 2010-11.			Approved (5/26).	Approved (5/24).	Not in Conference
CWS/CMS - Probation	Provide probation officers access to CWS/CMS so that they can fulfill their case management responsibilities for a cost of \$1.4 million (\$918,000 GF).			Rejected (4/28).	Rejected (5/24).	Not in Conference

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CMIPS II	Reduce project budget by \$49.5 million (\$20.1 million GF) to reflect five month delay in the project. Overall costs will not change, but are shifted among fiscal years.			Approved (4/21).	Approved (5/6).	Not in Conference
CWS/Web Project	Provide \$1.8 million (\$827,000 GF) for 10 new positions to support the CWS/Web Project.			Approved (5/26).	Approved (5/24).	Not in Conference
SFIS (non IHSS-related)	Convert 1.5 contract staff to 2.0 permanent state staff.			Eliminated all funding for SFIS and adopted placeholder trailer bill language to eliminate the requirements for finger-imaging CalWORKs and Food Stamps participants; rejected request to convert contract staff to permanent staff (5/26).	Eliminated all funding for SFIS and adopted placeholder trailer bill language to eliminate the requirements for finger-imaging CalWORKs and Food Stamps participants; rejected request to convert contract staff to permanent staff (5/24).	Not in Conference
Other						
HHS Realignment	Redirect \$602 million in county mental health realignment funds and \$359.4 million in other county savings to increase the county shares of cost for CWS, Food Stamps administration, Foster Care, and AAP.	Recommend the Legislature and administration work with counties to reach consensus on several issues related to this proposal--including potential mandate issues and interaction with previous realignments--before enacting any further changes to existing cost-sharing ratios for children's programs.		No action on shift of other county savings (therefore, proposal rejected). Rejected shift of county mental health realignment funds (5/20).	Rejected shift of other county savings (5/26). Rejected shift of county mental health realignment funds (5/26).	Not in Conference

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Community Care Licencing - Strengthening Health and Safety Protections	Administration proposes trailer bill language to eliminate the existing inspection protocols and replace them with a new compliance assessment inspection protocol, which would provide for annual/biennial inspections. The proposal would result in \$1.2 million (\$813,000 GF) in savings from county licensing due to new workload standards associated with the new protocols (no state savings are proposed because CDSS says they've already taken reductions to vacant positions). This proposal also includes a 10 percent fee increase.			Rejected; directed CDSS to continue working with stakeholders on a policy and/or future budget proposal (5/26).	Rejected; directed CDSS to continue working with stakeholders on a policy and/or future budget proposal (5/24).	Not in Conference (The Conference Committee did not adopt any of the Senate Democrats' Conference Committee proposal to realign CalWORKs child care, grants, administration, and automation, or APS.)