# Applying Behavioral Science to Human Services Programs

### The Behavioral Interventions to Advance Self-Sufficiency (BIAS) Project

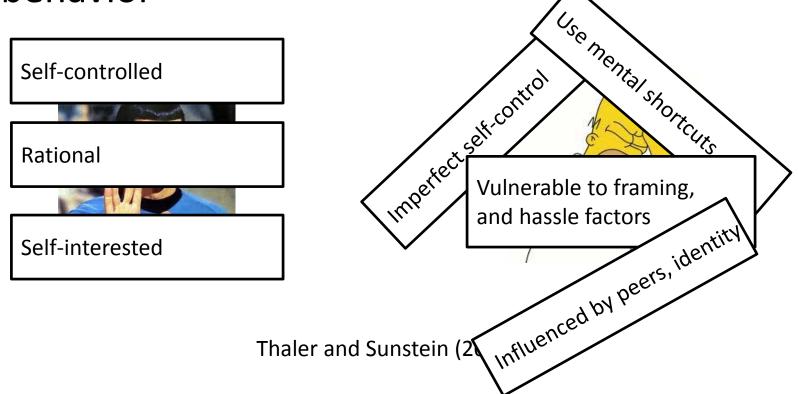
Nadine Dechausay, MDRC October 15, 2015

BIAS is supported by the Office of Planning, Research and Evaluation (OPRE), Administration for Children and Families (ACF), U.S. Department of Health and Human Services (HHS) (Contract #:23320095644). The contents of this presentation do not necessarily represent the official views or policies of OPRE, ACF, or HHS.



### What is Behavioral Economics?

 A mix of psychology and economics that challenges the "traditional" view of human behavior



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### Why it matters

• Behavioral bottlenecks may interfere with people doing things that are in their self-interest and the interest of society

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- 10 pages
- 100 questions + 72 pages of instructions

• Will save families more than 100 million hours a year!

# **The BIAS Project**

Sponsored by the Federal Office of Planning, Research and Evaluation in the Administration for Children and Families

Applies behavioral principles to largescale, human services programs

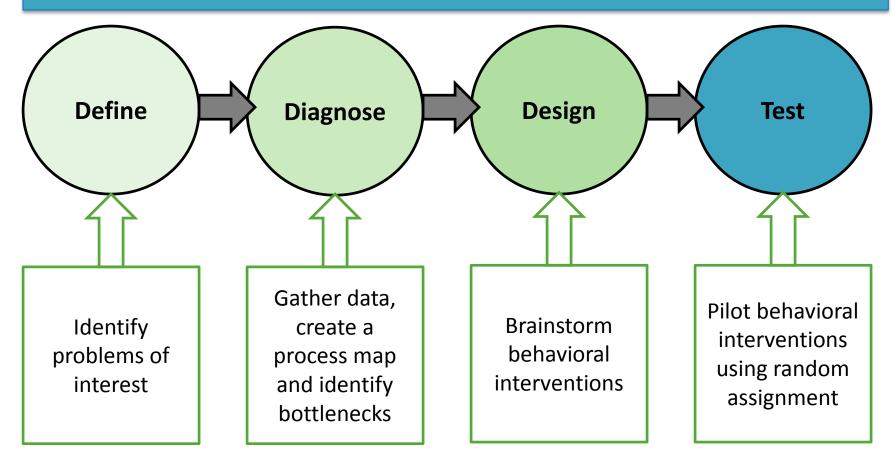
Investigates problems using a method of Behavioral Diagnosis and Design

Develops quick, sustainable, inexpensive changes focused on immediate outcomes

# **Overview of BIAS Pilots**

	Site	Problem Focus	
Child Support	Texas	Order modification for incarcerated parents	
	Ohio (Franklin County)	<ul> <li>Payments on current support</li> </ul>	
	Ohio (Cuyahoga County)	<ul><li>Payments on current support</li><li>Early payment behavior</li></ul>	
	Washington	Order modification for incarcerated parents	
Child Care	Indiana	<ul><li>Selection of quality-rated providers</li><li>Improved CCDF redetermination process</li></ul>	
	Oklahoma	On-time redetermination of CCDF voucher	
TANF	Los Angeles	Reengagement	
	Paycheck Plus*	<ul> <li>Engagement in supplemental meeting</li> <li>5</li> </ul>	

# **Behavioral Diagnosis and Design**



Source: ideas42 worked with MDRC in the early stages of the project to create the behavioral diagnosis and design framework used in the project.

Using Behavioral Strategies to Increase Reengagement into LA's Welfare-to-Work Program

### Background

- In 2009, California temporarily exempted from its welfare-towork program TANF families with: 1) One young child 12 to 23 months old; or 2) Two or more children under age 6
- In 2013, this exemption ended and counties had until December 2014 to "reengage" those formerly exempted

### Reengagement process

- 60 days prior to meeting: sent participants a 3-page notice
- 30 days prior: sent 10-page packet with appointment date and time
- 10 days prior: Automated reminder call
- 3 days prior: Case manager attempts call

# **Step 1: Define the Problem**

- For early cohort of participants invited in for reengagement appointment:
  - Only about half eventually showed up for appointment
  - 60% entered noncompliance
  - 15% were sanctioned
- Questions:
  - Can LA County increase the rate who show up?
  - Can County reengage participants sooner?
  - Can County reduce sanction rate?

# Step 2: Diagnose

Bottleneck	Behavioral Concept
May not understand complicated, detailed materials	<ul><li>Cognitive Load</li><li>Limited Attention</li></ul>
Is accustomed to receiving TANF with no mandate to participate	<ul><li>Status Quo Bias</li><li>Ostrich Effect</li></ul>
May have planned to attend, but forgot or changed mind	<ul><li>Prospective Memory Failure</li><li>Procrastination</li></ul>
May have wanted to attend, but had problems getting to meeting	<ul><li>Hassle Factors</li><li>Limited Information</li></ul>
Faced more pressing concerns	<ul> <li>Psychology of Scarcity</li> </ul>

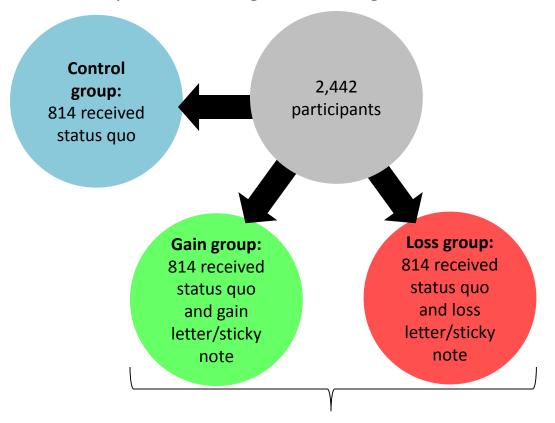
# Step 3: Design

Created two behavioral [simplified, salient] letters

- Gain notice: highlighted benefits of attending meeting
- Loss notice: highlighted losses of not attending
- Created personalized sticky notices (post-its) from case manager [established sense of reciprocity]
  - Gain sticky notes: highlighted benefits
  - Loss sticky notes: highlighted losses

### Step 4: Test

The Los Angeles pilot was evaluated using a three-way random assignment design...

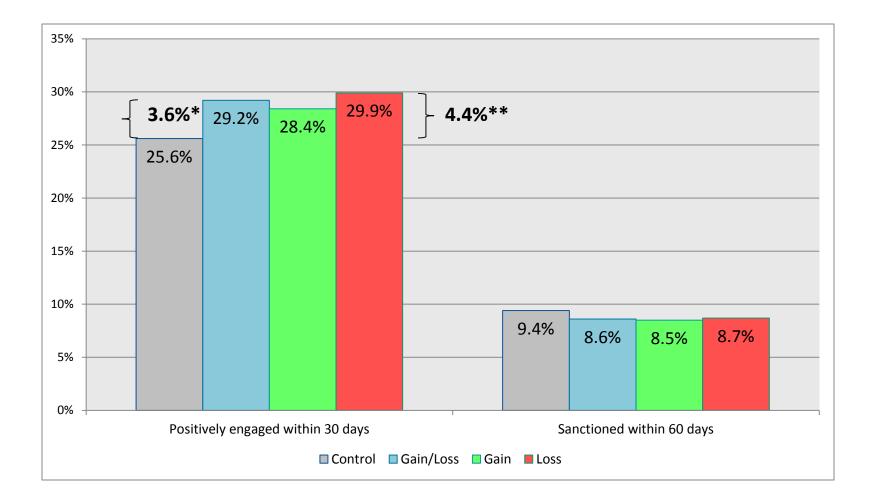


Sample size: Any behavioral notice = 1,628

Primary outcomes of interest

- Rate positively engaged in welfare-to-work program
- Rate of sanction

# Findings



# The Power of Prompts: Using BE to Encourage Participation

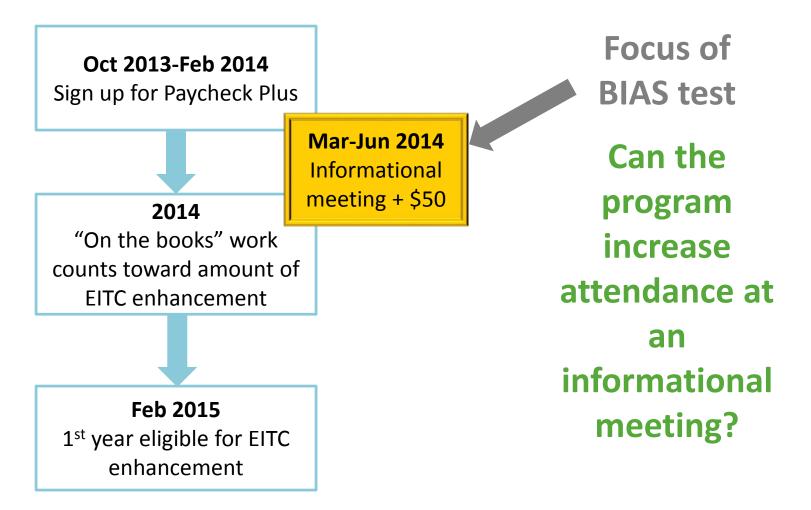
### **The Paycheck Plus Demonstration**

Paycheck Plus — evaluating an EITC-like earnings supplement in New York City

- Offers a more generous maximum benefit \$2,000 rather than \$496 — to single workers making up to \$18,000
- Extends benefit eligibility from single workers making less than \$15,000 up to those almost making \$30,000

### Random Assignment evaluation

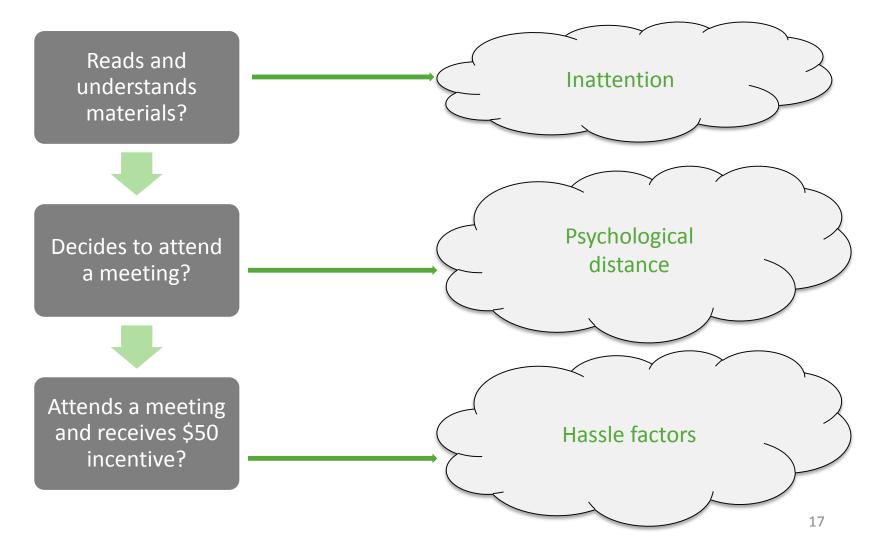
### **Step 1: Define Problem**



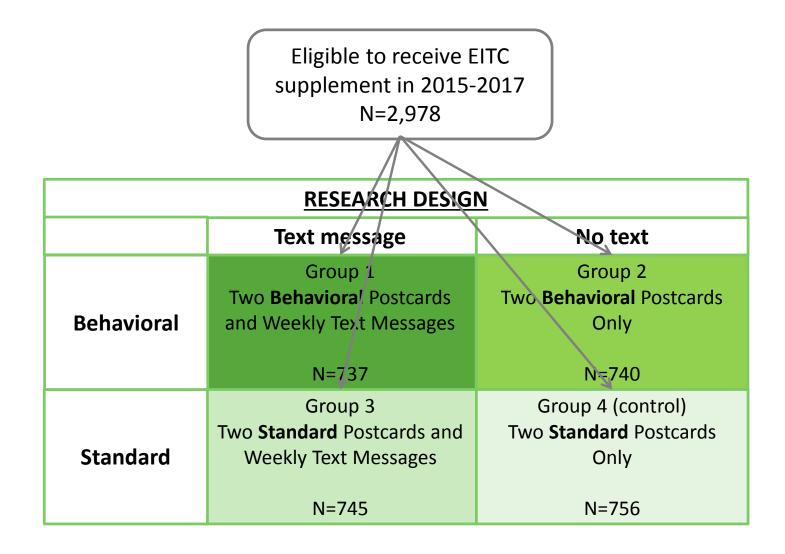
Program group members may not understand the incentive or may forget.

### **Step 2: Diagnose**

### Steps to attending an informational meeting



### Step 3: Design (1)





#### PAYCHECK PLUS JUST GOT BETTER

Stop by a Food Bank office to get information about Paycheck Plus a \$50 GIFT CARD!

It only takes a few minutes!

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between March 11 and April 9 to recieve

- More information about the Paycheck Plus bonus
- And a \$50 gift card

### FOOD BANK FOR NEW YORK CITY LOCATIONS NEAR YOU

#### **Capital One Bank** 356 Fulton St., 2nd Fl., Brooklyn, NY 11201 Tue-Wed, 10am-7pm | Thu, 10am-8pm | Sat, 9am-5pm

**Bed-Stuy Restoration Plaza** 1392 Fulton St., Brooklyn, NY 11216 Tue-Wed, 10am-5pm | Thu, 10am-6pm | Sat, 9am-2pm

St. George Santander Bank 15 Hyatt St., 3rd Fl., Staten Island, NY 10301 Tue-Thu, 12pm-7pm | Sat, 9am-5pm

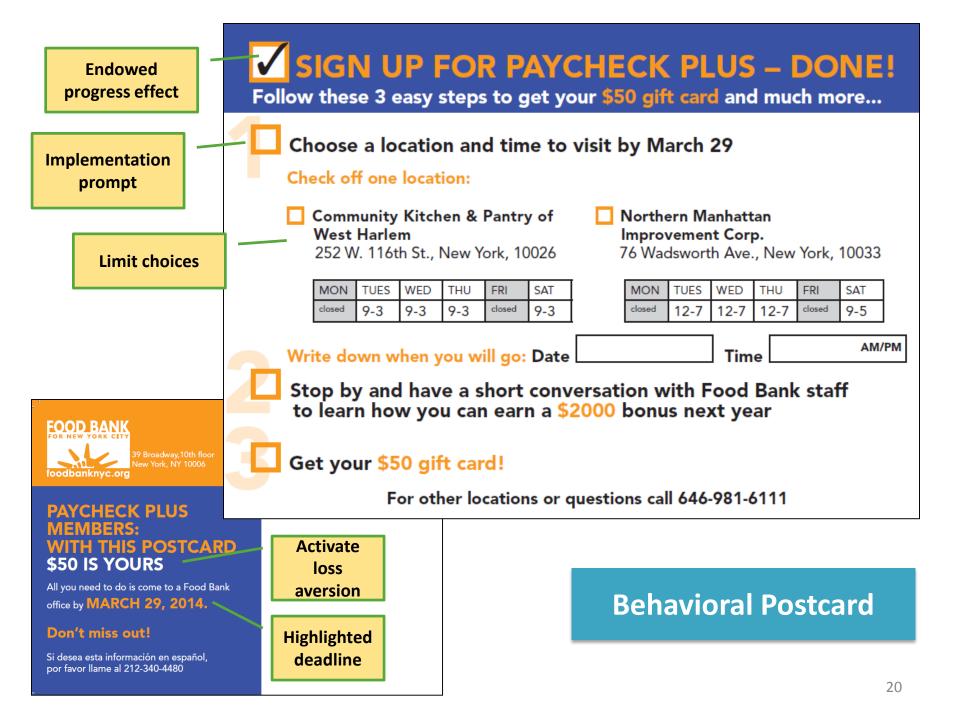
Northern Manhattan Improvement Corp. 76 Wadsworth Ave., New York, NY 10033 Tue-Thu, 12pm-7pm | Sat, 9am-5pm

**Community Kitchen and Pantry of West Harlem** 252 W. 116th St., New York, NY 10026 Tue-Thu, 9am-3pm | Sat, 9am-3pm

#### **COME IN TODAY TO LEARN MORE!**

For other locations or questions call 646-981-6111

### **Standard Postcard**



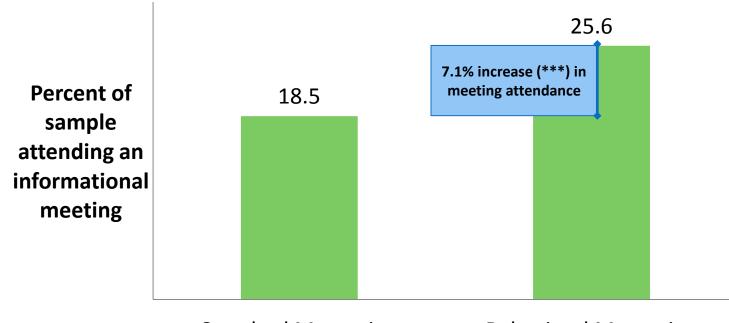
### **Step 4: Test (1)**

- Factorial design used to explore the impact on meeting attendance for messaging type, delivery mode, and the two in combination
  - Does behavioral messaging increase the percentage of participants who completed an informational meeting, relative to the standard messaging?

Does "postcards with text messages" perform better than postcards alone?

	Text message	No text
Behavioral	Group 1	Group 2
Standard	Group 3	Group 4 (control)

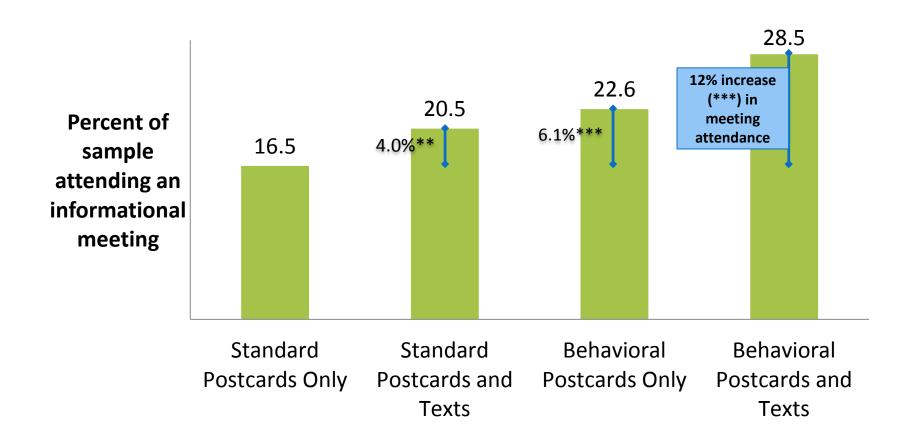
### Step 4: Test (1)



Standard Messaging

**Behavioral Messaging** 

### Step 4: Test (1)



### **BIAS Next Generation has launched**

- Awarded September 2015
- Led by MDRC in collaboration with MEF Associates and Dr. Larry Katz of Harvard and J-PAL North America
- Build on lessons of BIAS and go beyond BIAS by:
  - Working with additional ACF programs
  - Moving beyond changing communications, greater emphasis on changing the choice architecture of program and policy design
  - Focusing on translating findings into practical lessons for human services practitioners

### **For More Information**

# Contact MDRC's Center for Applied Behavioral Science with questions or comments

• <u>be.info@mdrc.org</u>

### Read our published reports:

- Behavioral Economics and Social Policy: Designing Innovative Solutions for Programs Supported by the Administration for Children and Families
- Taking the First Step: Using Behavioral Economics to Help Incarcerated Parents Apply for Child Support Order Modifications
- Reminders to Pay: Using Behavioral Economics to Increase Child Support Payments
- Power of Prompts: Using Behavioral Insights to Encourage People to Participate

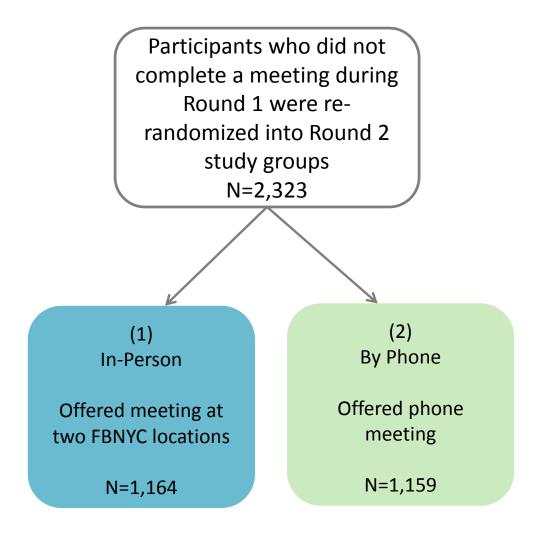
### Sign up for the Behavioral Buzz at MDRC's website!

### **Supplementary Slides**

### Iterate! Step 2: Diagnosis (2)

- Re-examine bottlenecks by looking at the process we created with the first intervention, as well as pre-existing factors
- Main re-design decision: remove hassle factors associated with attending meeting in person
- Created identical materials and scripts for email, text, letter, and robocall outreach that use behavioral concepts- only difference is whether participant invited to call in for the meeting, or attend in person

### Step 3: Design (2)



### Step 4: Test (2)

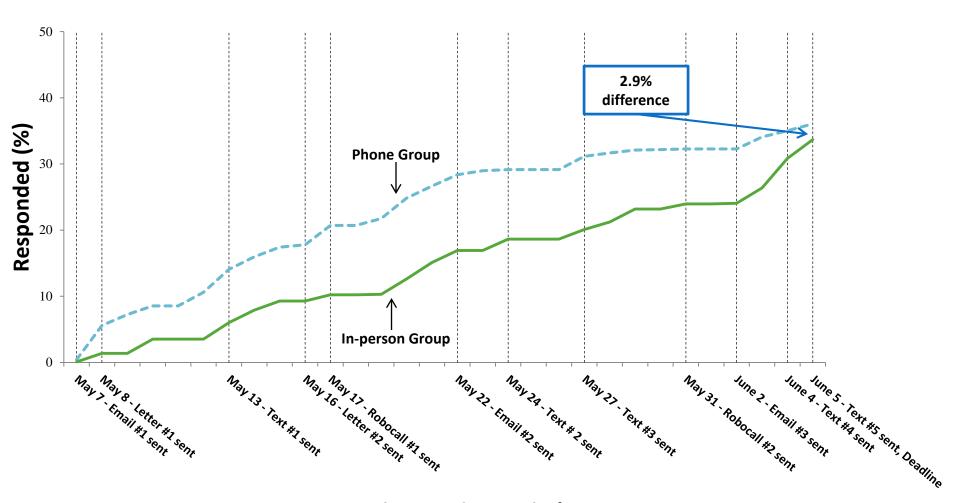
Sent outreach two times per week

### Example:

Week 1	Tuesday: Email	Friday: Letter
Week 2	Tuesday: Text	Saturday: Robocall

Randomly assigned remaining program group members- 50% to each condition

### **Step 4: Test (2)**



**Experimentation period**