

Cal-OAR: Program Management in the Spirit of Continuous Quality Improvement

PRESENTED BY THE CALIFORNIA DEPARTMENT OF SOCIAL SERVICES

Presenters

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- Michael Billingsley, CalWORKs Research Data Analyst II



Today's Agenda

- Cal-OAR Background
- Performance Measures and Data
- Cal-OAR Data Dashboard Demo
- CalWORKs Continuous Quality Improvement (Cal-CQI)
- What's Next
- Cal-OAR Website and Available Resources



Cal-OAR Background



Cal-OAR Conceptual Framework

INITIAL ENGAGEMENT

Access Supportive Services, Child Care, Orientation, OCAT/Appraisal

SOCIAL SERVICES

ONGOING ENGAGEMENT & ACTIVITIES

Participation, Partial Participation, Activity Attendance, Sanctions, Sanction Resolutions, Education Access & Utilization, Program Completion

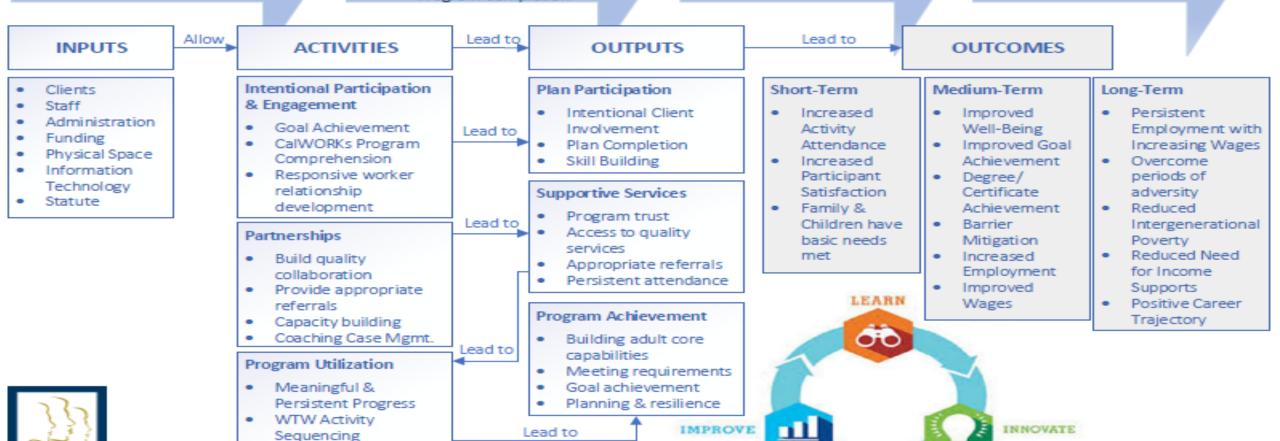
Employment Search Job Improvement

IN-PROGRAM OUTCOMES

Improved Skills, Educational Attainment, Employment, Improved Earnings

POST-PROGRAM OUTCOMES

Employment, Increased Income, Decreased Program Reentry, Resilience, Decreased Intergenerational Enrollment



COUNTY CONTEXT

Demographics, Economic Conditions, Regulatory Framework, Business Operations, Staffing Structure, CBO Partners, Contracting Processes

Cal-OAR Performance Measures

- Phased in during first three-year cycle
- Existing Reporting, Phase 1 and Phase 2 Measures
- First three-year cycle focused on Early Engagement



Performance Measures and Data



Cal-OAR Performance Measures: Existing Reporting**

Employment Rate of Current CalWORKs Individuals

Wage Progression

Post CalWORKs Employment Rate

Rate of Exits with Earnings

Rate of Program Reentries

Rate of Program Reentries After Exit with Earnings

Intergenerational CalWORKs Enrollment Rate (state level only)



^{**}CDSS will obtain data through existing data sources outside of the SAWS – no new reporting for counties

Cal-OAR Performance Measures: Phase One

Engagement Rate

Sanction Rate

Sanction Resolution Rate

Orientation Attendance Rate

OCAT/Appraisal Completion Timeliness Rate

First Activity Attendance Rate

Improved Literacy, Basic Skills, English Language Acquisition Rate**

Community College Progress Rate**

CDSS

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SOCIAL SERVICES

^{**}CDSS will obtain data through existing data sources outside of the SAWS – no new reporting for counties

Cal-OAR Performance Measures: Phase Two

OCAT/Appraisal to Next Activity Timeliness Rate

Education and Skills Development Access Rate

Education and Skills Development Utilization Rate

Child Care Access Rate**

Homeless Assistance and Housing Support Program Access Rate

Ancillary Services Access Rate

Transportation Provision Timeliness Rate

Subsidized to Unsubsidized Employment Rate

Educational Completion Rate

Home Visiting Transitions to WTW Engagement Rate

Family Stabilization Transitions to WTW Engagement Rate

**CDSS is working with CDE to obtain child care data



Performance Measure Transmittals



Cal-OAR Performance Measures County B

Chart 1: Wage Progression Cohort 1: Median Earnings During the Quarter¹



Chart 2: Wage Progression Cohort 2: Median Earnings During the Quarter²



¹Former WTW individuals in Cohort 1 exited CalWORKs between October and December 2017. The earnings above represent the total quarterly earnings. "Entry QTR" is the quarter the individual entered the program. "PQ2" is the second quarter after program exit. "PQ4" is the fourth quarter after program exit.

²Former WTW individuals in Cohort 2 exited CalWORKs between April and June 2018. The earnings above represent the total quarterly earnings. "Entry QTR" is the quarter the individual entered the program. "PQ2" is the second quarter after program exit.

Chart 3: Post CalWORKs Employment Rate Cohort 1: Employment Rate During the Quarter³

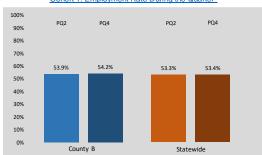
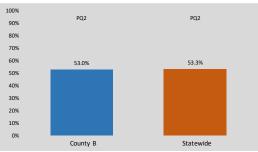


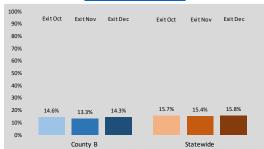
Chart 4: Post CalWORKs Employment Rate
Cohort 2: Employment Rate During the Quarter



³Former WTW individuals in Cohort 1 exited CalWORKs between October and December 2017. "PQ2" is the second quarter after program exit. "PQ4" is the fourth quarter after program exit.

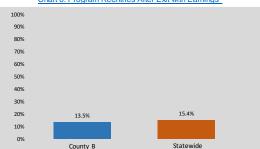
⁴Former WTW individuals in Cohort 2 exited CalWORKs between April and June 2018. "PQ2" is the second quarter after program exit.

Chart 5: Program Reentries⁵



⁵WTW individuals that exited CalWORKs between October and December 2017, and returned to CalWORKs within 12 months after their

Chart 6: Program Reentries After Exit with Earnings⁶

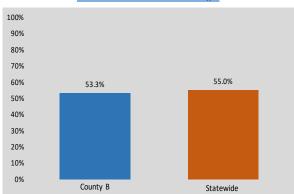


⁶WTW individuals that exited CalWORKs between October and December 2017 with earnings, and returned to CalWORKs within 12 months after their exit.

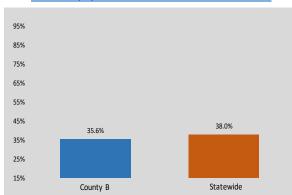
Measure **Transmittals** (Cont')







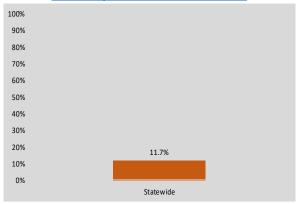




⁷WTW individuals that exited CalWORKs with earnings between October and December 2018.

⁸Employment Rate of WTW individuals between October and December

Chart 9: Intergenerational CalWORKs Enrollment9



*Adults that received CalWORKs aid for at least one month between July and December 2018, who also received at least one month of CalWORKs assistance as children (under the age of 18).

SOCIAL SERVICES

Example 1: Employment Rate of Current CalWORKs Individuals

Numerator: Current WTW Individuals with a wage record in EDD

Denominator: Current WTW Individuals

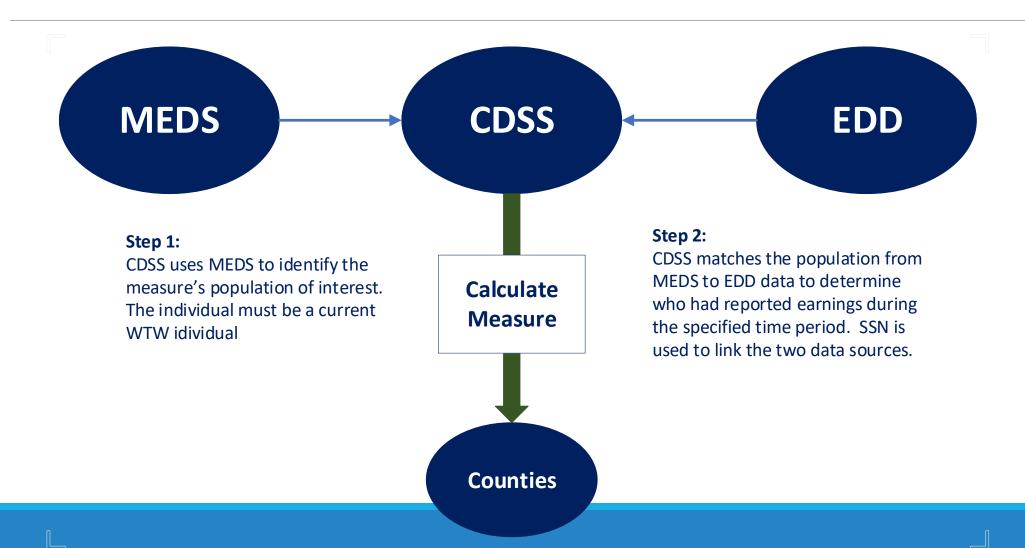
Data Sources: MEDS and EDD

Frequency of Calculation: Quarterly

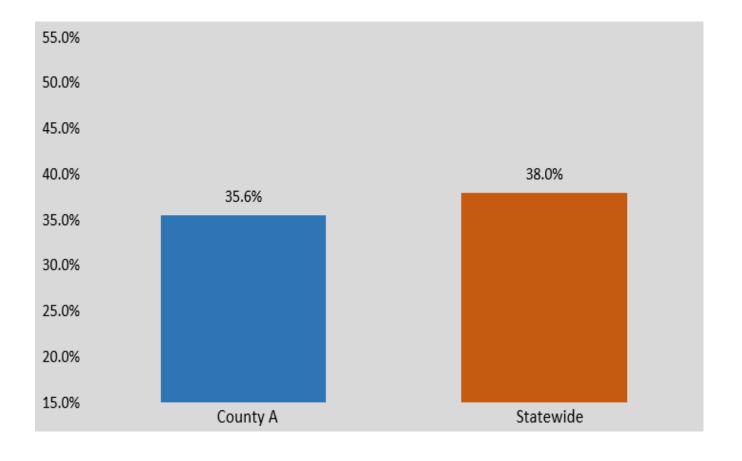


	2017				2018			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
	Jan-Mar	Apr-June	July-Sept	Oct-Dec	Jan-Mar	Apr-June	July-Sept	Oct-Dec
Employment Rate of Current CalWORKs Individuals								

Data matching: Employment Rate of Current CalWORKs Individuals



Employment Rate of Current CalWORKs Individuals





Example 2: Post CalWORKs Employment Rate

Numerator: Of the Denominator, former Welfare-to-Work individuals with wages in the measurement quarter

Denominator: Welfare-to-Work individuals that exited CalWORKs within the exit cohort period

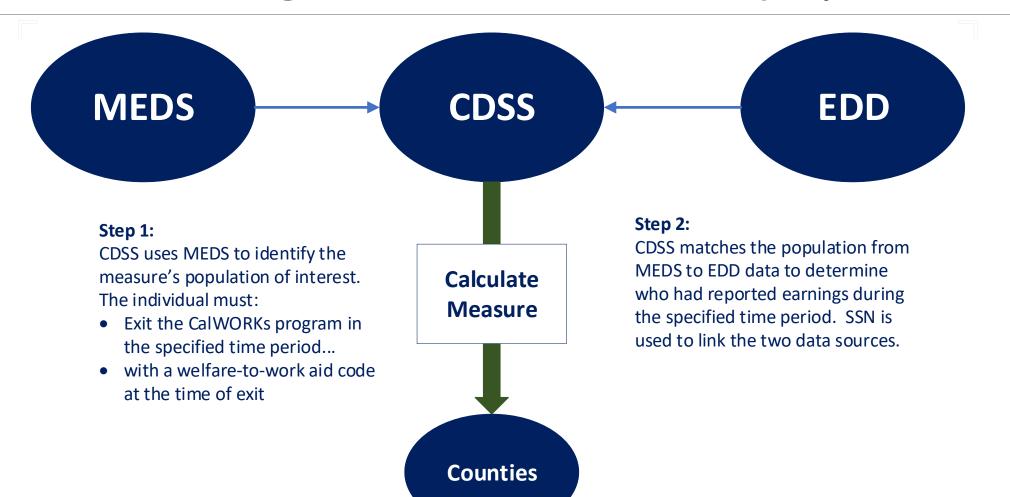
Data Sources: MEDS and EDD

Frequency of Calculation: Quarterly



	2017				2018			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
	Jan-Mar	Apr-June	July-Sept	Oct-Dec	Jan-Mar	Apr-June	July-Sept	Oct-Dec
Post CalWORKs Employment Rate								
Cohort 1				exit period				
Cohort 2						exit period		

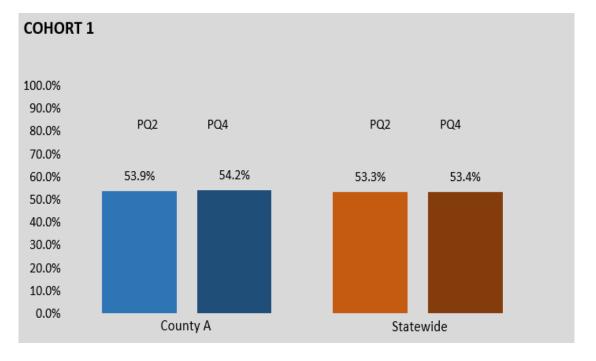
Data matching: Post CalWORKs Employment Rate





Post CalWORKs Employment Rate







Example 3: Rate of Program Reentries

Numerator: WTW Individuals that reenter the program in any month during the 12-month period following exit

Denominator: WTW Individuals that exited CalWORKs within the exit cohort period

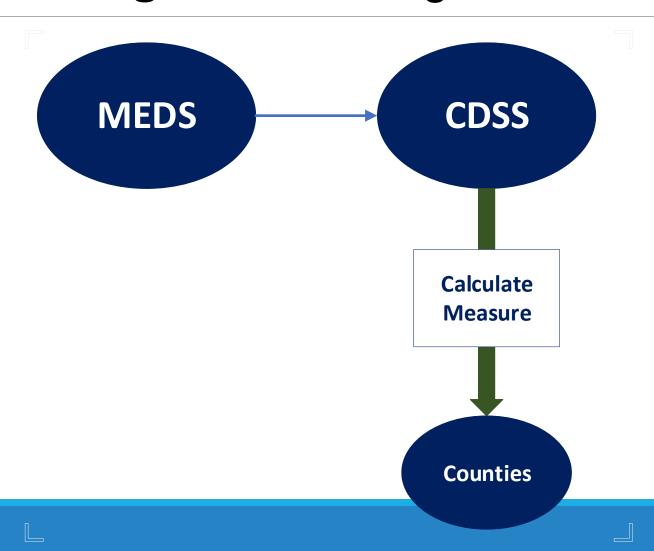
Data Source: MEDS

Frequency of Calculation: Monthly



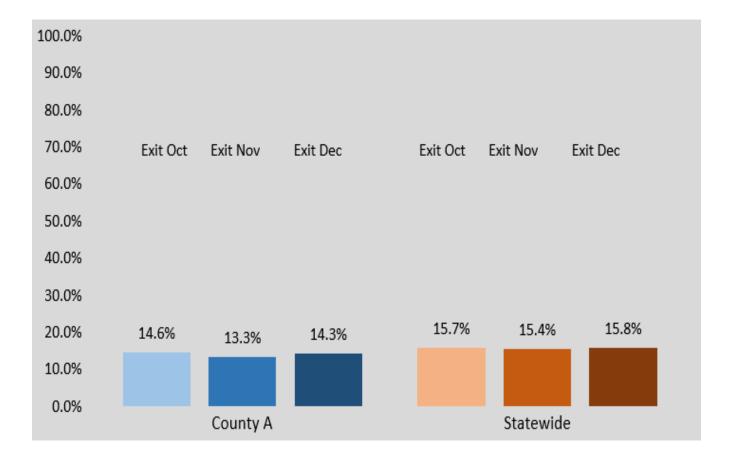
	2017				2018			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
	Jan-Mar	Apr-June	July-Sept	Oct-Dec	Jan-Mar	Apr-June	July-Sept	Oct-Dec
Rate of Program Reentries				exit period				

Data matching: Rate of Program Reentries





Rate of Program Reentries



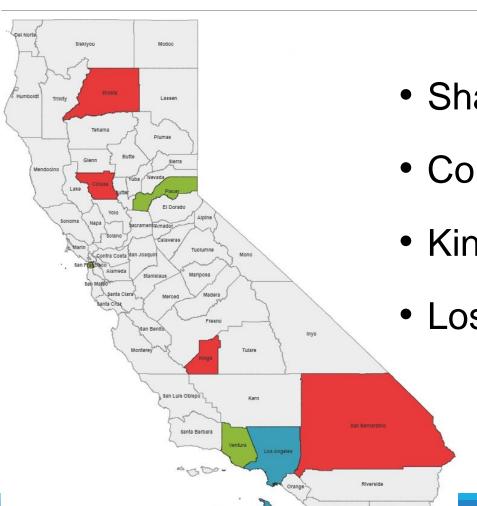


Data Validation

- Data Validation is a crucial step in the Cal-OAR process
 - Get the data right, at the start of Cal-OAR
 - Create confidence
 - Avoid ongoing need to validate individual level data
- Upfront data validation process with 8 counties
 - Phase 1: Fall 2019
 - Phase 2: 2020



Data Validation – County Participants



Shasta

Colusa

Kings

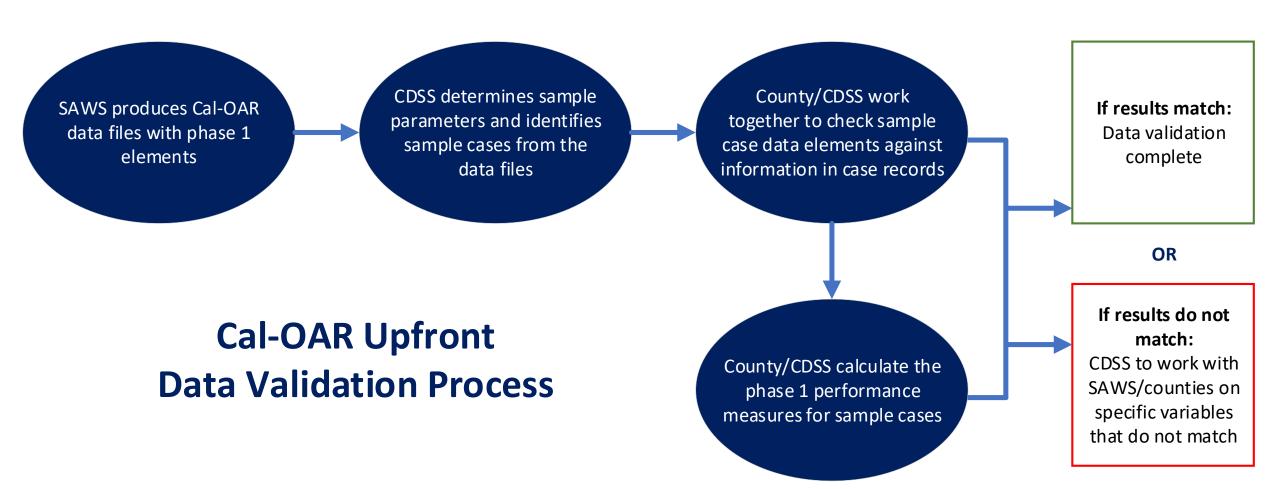
Los Angeles

San Francisco

San Bernardino

Ventura

Placer





Data Validation Collaboration Structure

- CDSS staff will bring a sample of the phase 1 Cal-OAR performance measure data to the county
- CDSS and the county staff will look up each person from the sample data set in the county case management system
- CDSS and the county staff will compare the data reported from SAWS and what is seen in the county's case management system
- This will be done for each variable



Data Validation Collaboration Structure

- CDSS and county staff will debrief with SAWS during the visit to discuss any questions or issues
- If a data variable(s) does not match: CDSS, the county, and SAWS will work together to determine why it does not match and if an adjustment to the data file coding is needed.
- CDSS and participating counties will share back results of the validation process with other counties during Cal-OAR Forum calls and during the 2019 CalWORKs Training Academy



Data Dashboard

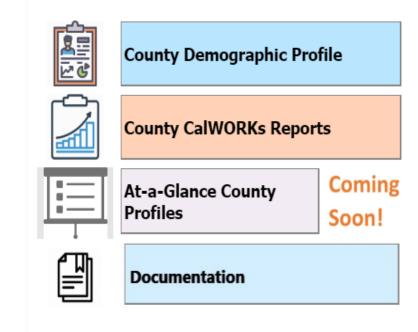


Drawing out

Cal-OAR Data Dashboard

Data Narratives:

CalWORKs Outcomes and Accountability Review (Cal-OAR) Dashboard





Initial Engagement

Coming Soon!

Ongoing **Engagement**

Coming Soon!



Supportive Services

Coming Soon!



Education

Coming Soon!



Employment and Wages

Coming Soon!



Coming Soon!



County Demographic Profile

Average Unemployment & Unemployment Rate Educational Attainment & Median Earnings Household Income

2009

2010

2011

2012

2013

Poverty and Deep Poverty Rates Average Rent

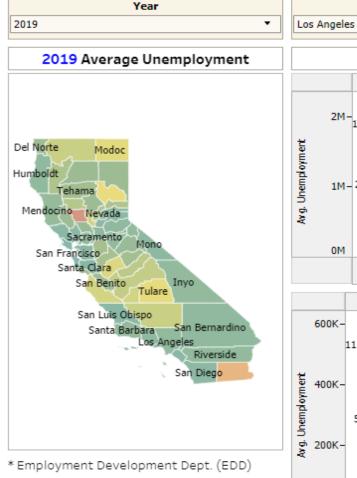
2009

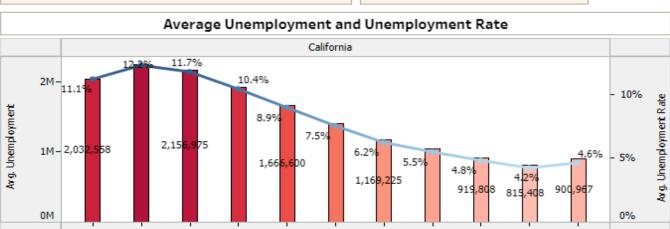
Race and Ethnicity

Year

Average Unemployment and Unemployment Rate*

County





2014

2015

2016

2017

2018

2019







County Demographic Profile

Average Unemployment & Unemployment Rate

County

Educational Attainment & Median Earnings

Household Income

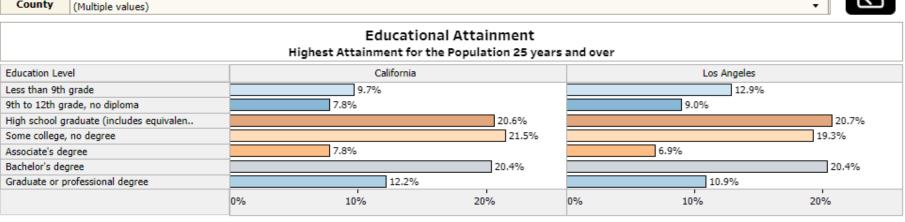
Poverty and Deep Poverty Rates

Average Rent

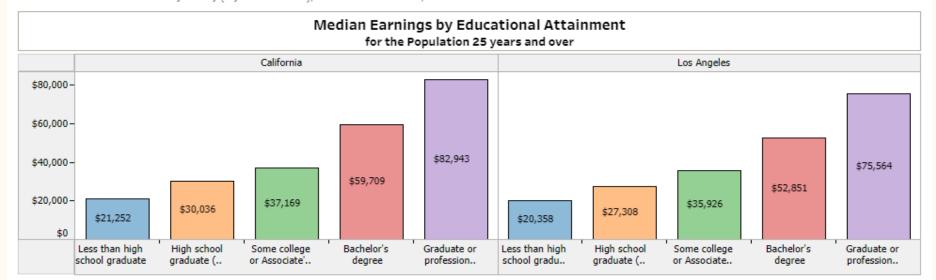
Race and Ethnicity

Educational Attainment and Median Earnings*





^{*2013-2017} American Community Survey (5-year estimates), Social Characteristics, Table DP02







County CalWORKs Reports

CalWORKs Caseload by Case Type

Welfare-To-Work Activity Participation

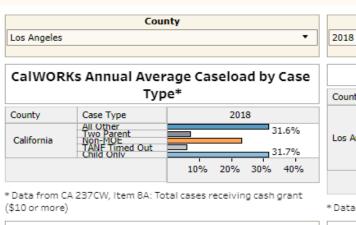
Year

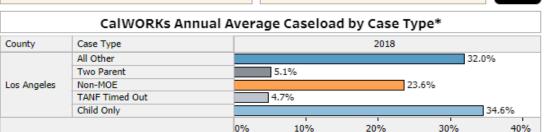
Primary Language Spoken

Case Type

30%

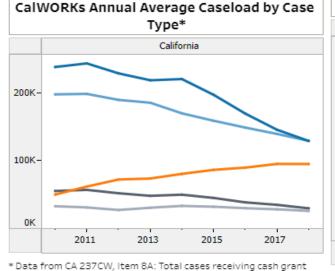
40%

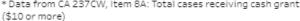


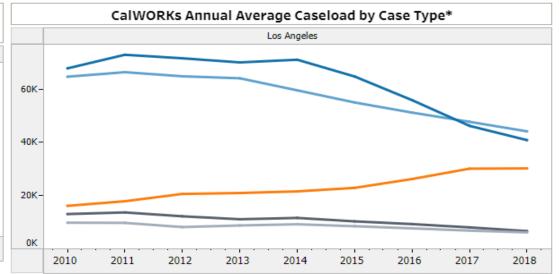


(All)

* Data from CA 237CW, Item 8A: Total cases receiving cash grant (\$10 or more)







* Data from CA 237CW, Item 8A: Total cases receiving cash grant (\$10 or more)

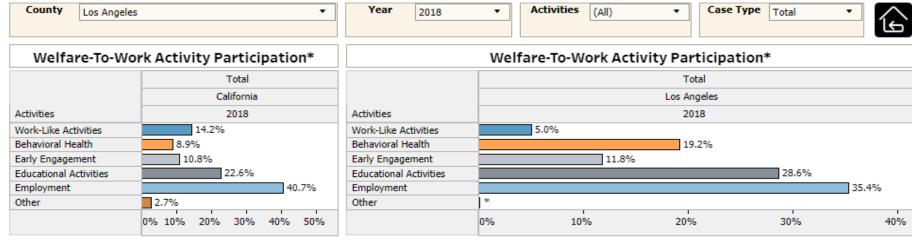
Case Type All Other Child Only TANF Timed Out Two Parent Non-MOE



County CalWORKs Reports

CalWORKs Caseload by Case Type

Welfare-To-Work Activity Participation Primary Language Spoken

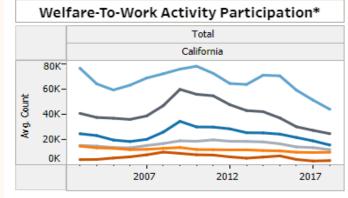


* Data from WTW25/25A.

Note: Activity participation does not equal number of individuals since participants may be counted in multiple activities.

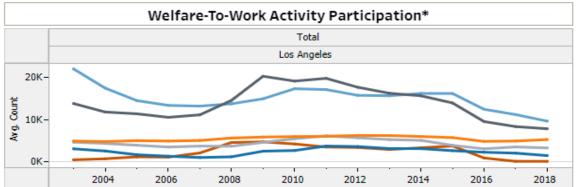
* Data from WTW25/25A.

Note: Activity participation does not equal number of individuals since participants may be counted in multiple activities.



* Data from WTW25/25A.

Note: Activity participation does not equal number of individuals since participants may be counted in multiple activities.



* Data from WTW25/25A.

Note: Activity participation does not equal number of individuals since participants may be counted in multiple activities.

Activities Work-Like Activities Behavioral Health Early Engagement Educational Activities



CalWORKs Continuous Quality Improvement (Cal-CQI)



Cal-CQI Process



CQI moves us through a logical process to ask...

How are we doing?

What can be done better?



County Self-Assessment (Cal-CSA)

- Comprehensively assess county CalWORKs program
- Identify strengths and challenges
- Describe how local operational decisions and systemic factors affect outcomes



Cal-CSA Structure

- Executive Summary
- Demographics
- Agency Characteristics
- Stakeholder Engagement and Feedback
- Barrier Removal
- Performance Measures



Cal-CSA Template

- Automated template to guide counties through the analytical process in a stepwise manner
- Pre-populated with demographic and performance measure data
- Same required analytical questions for all counties
- Optional analytical questions depending on county's unique situation (context) and performance measure rates



Cal-CSA Analysis

Sample Cal-CSA Analytical Questions

Describe the strengths and needs of the communities served.

The number and locations of CalWORKs offices. Specify urban versus rural. For each office specify: operations, service array, and other services offered (i.e. other human service or workforce programs).

What service/partnership gaps currently exist? What impact does that have on service delivery, and what strategies or long-term plans does the county have to address these gaps?

Discuss the client's experience at the CalWORKs office, include: average wait time, security, play area for children, etc.

Are any barrier removal service providers co-located at county offices; describe.

Explore whether measure performance varies by key demographic points.

Outcomes are often related – practice changes that lead to improvement in one measure may impact the county's performance on other measures. What other performance measures might impact these measures?



Example: Employment and Wages

Sample Cal-CSA Analytical Questions specific to Employment Related Measures

Describe the county's process for engaging employed WTW clients. What does case management look like for employed clients, and how does it differ from case management for unemployed clients?

What percentage of employed CalWORKs clients have unsubsidized employment, subsidized employment, and self-employment?

Describe the county's partnerships with local labor boards.

How do former clients' median earnings compare to the overall county population's median earnings?

Compare former clients' median earnings to the federal poverty threshold, the California poverty measure, and the county living wage.

Describe the county's post aid job retention services, if applicable, and what are the most common services utilized.



System-Improvement Plan (Cal-SIP)

- County plan for improving their CalWORKs program
- Performance measures for focused improvement
- Improvement strategies



Progress Report

- Update on performance measures and strategy implementation
- Success and barriers in reaching performance goals
- Identification of strategy adjustments

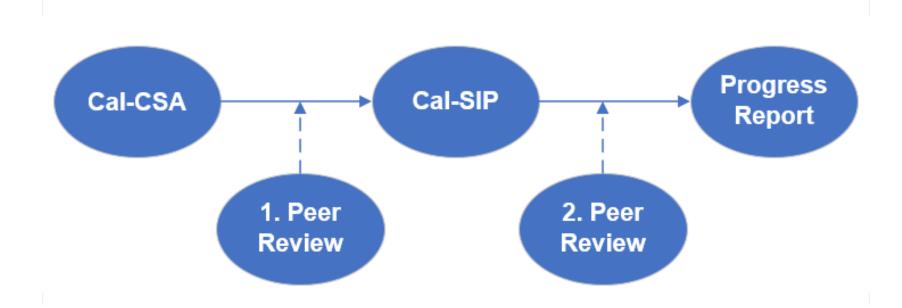


Cal-OAR Peer Review

- Share promising and best practices
- Discuss and brainstorm ideas to innovate and refine county CalWORKs programs
- Discuss successes and challenges
- Troubleshoot road blocks
- Develop solutions with peer counties



Cal-OAR Peer Review





Customer Satisfaction Survey

- Administered three times (touchpoints):
 - 1. Orientation
 - 2. Assessment
 - 3. Redetermination
- Two parts
 - A. Specific to each touchpoint
 - B. General questions asked in each survey



What's Next



Next Steps...

- Cal-CQI Resources
 - Cal-CQI Instruction Manual Fall 2019
 - Cal-CSA Template Winter 2020
 - Toolkits
- In-Person Regional Training Jan April 2020
- County/CDSS Coaching <u>Begins</u> Feb May 2020



Cal-CQI: Reporting Cohorts

COHORT 1 DUE DATES

Cal-CSA Draft: 7/1/20 Cal-CSA Final: 8/28/20 Cal-SIP Draft: 1/4/21 Cal-SIP Final: 2/19/21 Progress Report: 3/31/22

COHORT 2 DUE DATES

Cal-CSA Draft: 8/3/20 Cal-CSA Final: 9/25/20 Cal-SIP Draft: 2/1/21 Cal-SIP Final: 3/19/21 Progress Report: 4/29/22

COHORT 3 DUE DATES

Cal-CSA Draft: 8/31/20 Cal-CSA Final: 10/23/20 Cal-SIP Draft: 3/1/21 Cal-SIP Final: 4/16/21 Progress Report: 5/31/22

COHORT 4 DUE DATES

Cal-CSA Draft: 9/28/20 Cal-CSA Final: 11/20/20 Cal-SIP Draft: 3/29/21 Cal-SIP Final: 5/14/21 Progress Report: 6/30/22

- Fresno
- Los Angeles
- Mariposa
- Orange
- Riverside
- San Francisco
- Santa Clara
- Solano
- Yolo

- Alameda
- Amador
- Butte
- Calaveras
- Humboldt
- Inyo
- Madera
- San Joaquin
- San Luis Obispo
- Santa Barbara
- Shasta
- Stanislaus
- Tehama
- Trinity
- Tulare
- Tuolumne
- Ventura

- Colusa
- Contra Costa
- Glenn
- Kern
- Kings
- Lake
- Marin
- Mendocino
- Merced
- Monterey
- Napa
- San Benito
- San Bernardino
- San Mateo
- Santa Cruz
- Sonoma

- Alpine
- Del Norte
- El Dorado
- Imperial
- Lassen
- Modoc
- Mono
- Nevada
- Placer
- Plumas
- Sacramento
- San Diego
- Sierra
- Siskiyou
- Sutter
- Yuba



Cal-OAR Website and Resources



Available Resources

Cal-OAR website

https://www.cdss.ca.gov/inforesources/CalWORKs/Cal-OAR

Cal-OAR performance measures

https://www.cdss.ca.gov/Portals/9/ACL/2019/19-40_3.pdf?ver=2019-05-31-132510-040

Cal-OAR data dashboard

https://www.cdss.ca.gov/inforesources/CalWORKs/Cal-OAR/Cal-OAR-Dashboard



Cal-OAR Inbox Cal-OAR@dss.ca.gov

Question and Answer



