CWDA REALIGNMENT Hand-Out List 11/14/2013

- 1. Agenda
- 2. Realignment PowerPoint Presentation
- 3. AB-85 Non-Hospital Non-CMSP Flowchart
- 4. Annual Allocations "Realignment 2011" Table
- 5. MH Realignment & CalWORKs MOE Flow Chart
- 6. 1991 Realignment Social Services (Sales Tax and VLF) Full Funding Assertion
- 7. 2011 Realignment Growth Table

CWDA Fiscal Meeting "Realignment: 1991 & 2011 & AB85"

11-14-2013

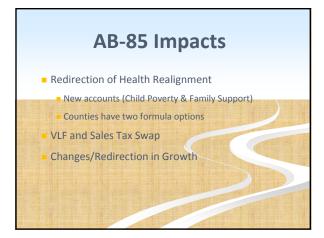
- Introductions
- Realignment Overview & Structure
- Growth & Forecasting
- Group Discussions

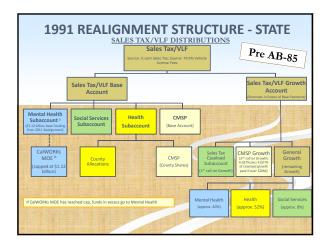
CWDA Fiscal Meeting: Realignment 1991 & 2011 & AB85 November 14, 2013

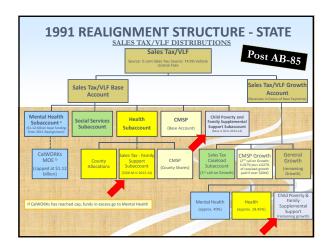
Presenters Andrew Pease, San Diego – Health & Human Services Robert Manchia, San Mateo, Human Services

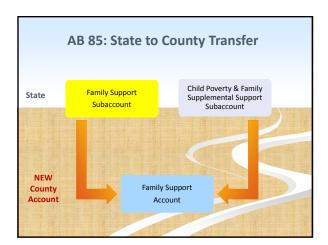
Agenda Realignment Overview & Structure Growth & Forecasting Group Discussions Preparing for Economic downturn Leveraging the flexibility of Realignment among programs

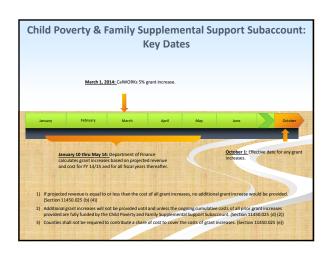


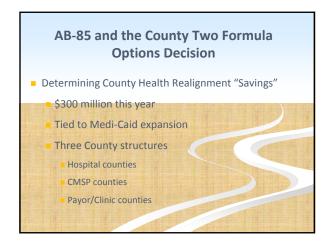


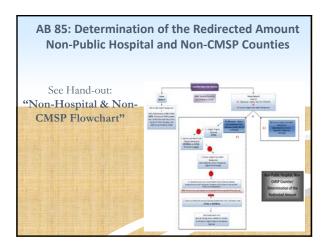


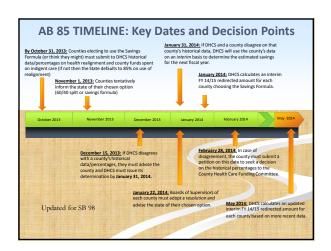


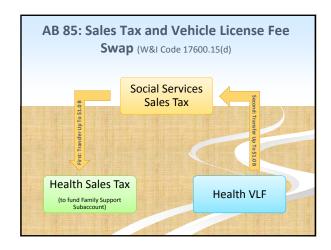




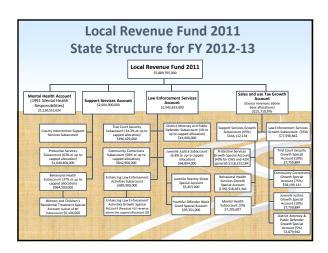


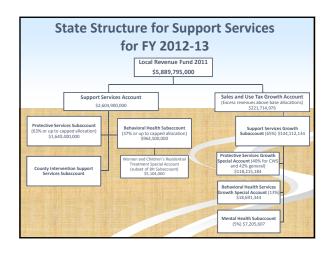


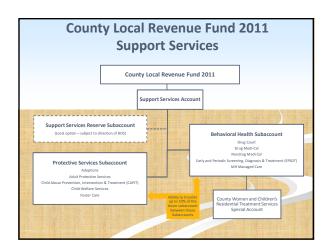




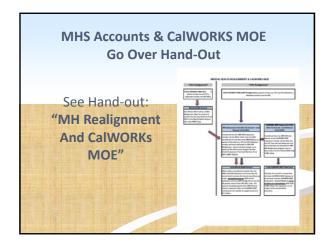


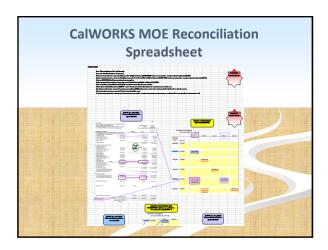








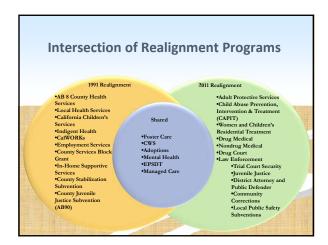




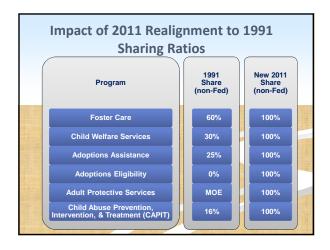






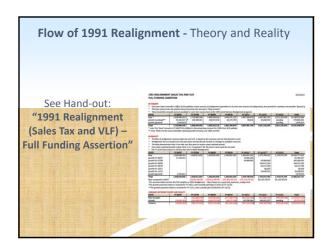






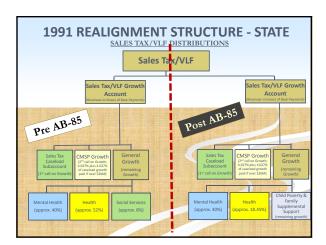
Similarities and Diffe	rences 1991 & 2011
Base Restoration	Growth allocated
Programs	County Intervention
Reserve Account	Services Account
VLF vs. Sales Tax	- CWS
Transfer Abilities	Fiscal Years
Reporting Requirements	Constitutional
Fed/Court Changes	Protections
Flexibility	THE REAL PROPERTY AND ADDRESS OF THE PARTY O





AB-85 Growth Impacts

- Social Services no longer receives general
 - growth
- Health Realignment will receive significantly less growth
- Growth diverted to Child Poverty & FSS
- Mental Health not impacted



1991 Realignment Caseload Growth Funding

Reflects mandated growth in social services programs

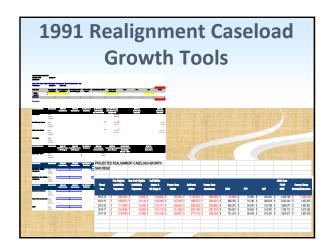
Amount based on program expenditures, not caseload

Calculation based on change in County cost due to mandated cost increases (i.e. growth in caseload)

- Determined by comparison of County specific costs from two years ago compared to last year
- ✓ Increased costs generally = more caseload growth

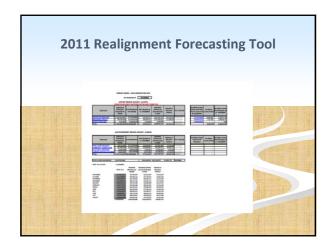
State Department of Social Services and Health Care Services calculate draft amounts for each county

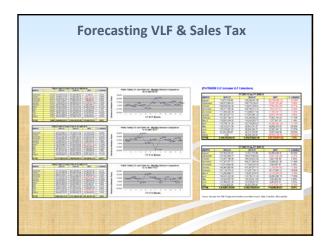
Counties Review to validate amounts and recommend adjustments











Group Discussions Preparing for Economic Fluctuations (downturns) Discuss strategies in setting up your county to handle future recessions and shortfalls in realignment Leveraging the flexibility of Realignment among programs Discuss opportunities in the integration of realignment among health and human services programs

Preparing for Economic Fluctuations

- What is a reasonable Reserve amount?
- What are different ways a county can set up a reserve(s)?
- How can counties allocate realignment in such a way to be able to maneuver quickly to economic fluctuations? (turning off the spigot when the funding dries up)

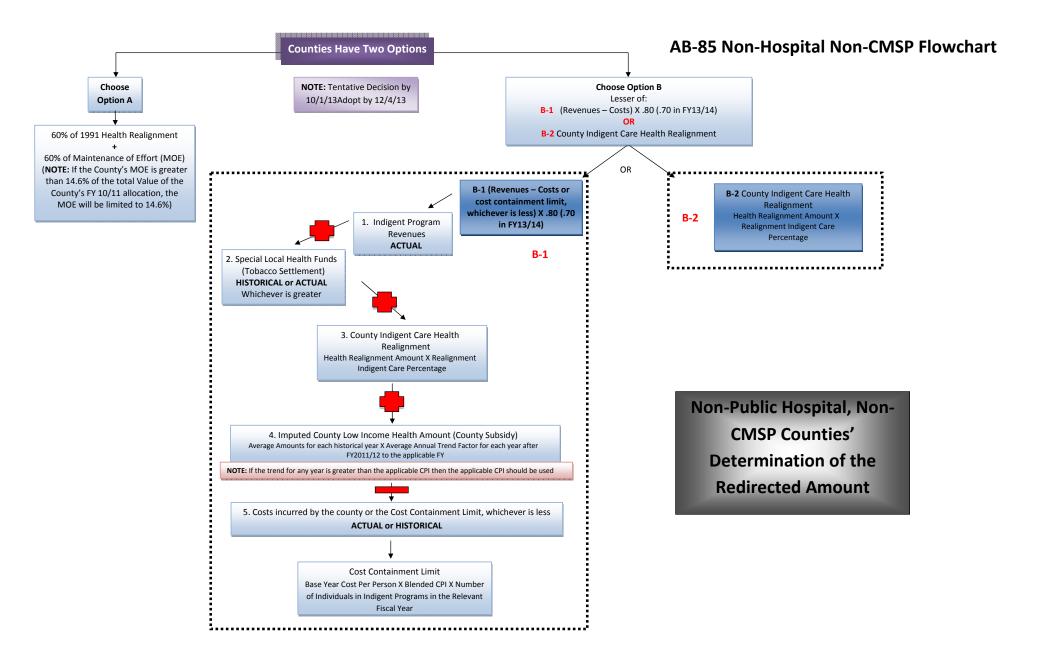
Flexibility/Integration

- Where are the intersections/integration opportunities between the programs that allow choices in which Realignment pot to use?
 - SB-163 Wrap Around Services?
 - Katie A.?
 - Mental Health Managed Care Offset?
 - ΔR-109?
 - What Else?

Contact Information

- PRESENTERS
 - Andrew Pease, Executive Finance Director, County of San Diego, Health & Human Services Agency; (619) 338-2100; andrew.pease@sdcounty.ca.gov
 - Robert Manchia, Deputy Director of Finance, San Mateo County Human Services; (650) 802-6491; rmanchia@smchsa.org

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Local Revenue Fund 2011 Yearly Allocations

Local Revenue Fund 2011 -	F	Y 12-13		FY 13-14		FY 14-15	FY 15-16 & Beyond		
Accounts	Gov	Code 30027.5	(Gov Code 30027.6**	(Gov Code 30027.7**	Gov Code 30027.8**		
	%	\$ (in millions)	%	\$ (in millions)	%	\$ (in millions)	%	\$ (in millions)	
2011 Mental Health Account	guaranteed	\$ 1,120.5	5 guaranteed	\$ 1,120.55	guaranteed	\$ 1,120.55	guaranteed	\$ 1,120.55	
ELEA Subaccount*	guaranteed	\$ 489.9	0 guaranteed	\$ 489.90	guaranteed	\$ 489.90	guaranteed	\$ 489.90	
Support Services Account	64.1975%	\$ 2,604.9	not set in code**	equals FY 12/13 amount <u>+ \$20.4</u> <u>million</u> + PS 12/13 growth + BHS growth 12/13		equals FY 13/14 amount <u>+</u> \$15.3 million + PS 13/14 growth + BHS growth 13/14	not set in code**	equals preceding year allocated amount plus preceding year growth for PS and BHS***	
Law Enforcement Account	35.8025%	\$ 1,452.7	not set in code**	equals FY 12/13 amount + \$158.5 million + Trial Court 12/13 growth + Juv. Justice growth 12/13	not set in code**	equals FY 13/14 amount MINUS \$66.1 million + Trial Court 13/14 growth + Juv. Justice growth 13/14	not set in code**	equals preceding year allocated amount plus preceding year growth for <u>all</u> Law Enforcement growth accounts	
Sales & Use Tax Growth Account	Once others ha	ive reached cap	Once others ha	ave reached cap	Once others h	ave reached cap	Once others h	ave reached cap	
ELEA Growth Special Account	VLF growth ove	er cap for ELEA	VLF growth ov	er cap for ELEA	VLF growth over cap for ELEA		VLF growth over cap for ELEA		
Total	100%	\$ 5,668.0	8 TBD	TBD	TBD	TBD	TBD	TBD	

^{*}ELEA = Enhancing Law Enforcement Activities Subaccount (primarily VLF, possible Sales Tax)

Support Services Account - Realignment 2011 Yearly Allocations

Support Services Account - Real									
Support Services	F	Y 12-13		FY 13-14		FY 14-15	FY	15-16 & Beyond	
Support Services	Gov Code 30027.5		Gov Code 30027.6**		G	iov Code 30027.7**	Gov Code 30027.8**		
	%	\$ (in millions)	%	\$ (in millions)	%	\$ (in millions)	%	\$ (in millions)	
Support Services Account									
Protective Services Subaccount	62.9736%	\$ 1,640.40		up to the PS Subaccount and PS growth received in FY 12-13 + \$20.4 million		up to the PS Subaccount and PS growth received in FY 13-14 + \$15.3 million	not set in code	up to the PS Subaccount and PS growth received in prior year***	
Behavioral Health Subaccount	37.0264%	\$ 964.50	36.7391%	up to the BHS Subaccount and BHS growth received in FY 12-13		up to the BHS Subaccount and BHS growth received in FY 13- 14	not set in code	up to the BHS Subaccount and BHS growth received in prior year	
Total	100%	\$ 2,604.90	100%	TBD	100%	TBD	TBD	TBD	
Women & Child.s Res. Treatment	guaranteed	\$5.10	guaranteed	\$5.10	guaranteed	\$5.10	guaranteed	\$5.10	

note: Women & Childrens is a guaranteed sub-amount from BHS Subaccount

Law Enforcement Services Account - Realignment 2011 Yearly Allocations

Law Enforcement Services	F	Y 12-1	3		FY 13-14		FY 14-15	FY	15-16 & Beyond
Law Emorcement Services	Gov Code 30027.5			G	ov Code 30027.6**	G	iov Code 30027.7**	G	ov Code 30027.8**
	%	\$ (iı	n millions)	%	\$ (in millions)	%	\$ (in millions)	%	\$ (in millions)
ELEA Subaccount*	guaranteed	\$	489.90	guaranteed	\$ 489.90	guaranteed	\$ 489.90	guaranteed	\$ 489.90
Trial Court Security Subaccount	34.1721%	Ś	496.40	30.8105%	up to the Trial Court Security Subaccount and Trial Court Security growth received in FY 12-13		up to the Trial Court Security Subaccount and Trial Court Security growth received in FY 13-14	not set in code	up to the Trial Court Security Subaccount and Trial Court Security growth received in prior year
Community Corrections Subaccount	58.0217%		842.90	61.9960%		60.4543%		not set in code	up to the Comm. Correct. Subaccount and Comm. Correct. growth received in prior year
DA/PD Subaccount	1.0050%	\$	14.60	1.0613%	\$ 17.10	1.0226%	\$ 15.80	not set in code	up to the DA/PD Subaccount and DA/PD growth received in prior year
Juvenile Justice Subaccount	6.8012%	\$	98.80	6.1322%	up to the Juv. Justice Subaccount and Juv. Justice growth received in FY 12-13		up to the Juv. Justice Subaccount and Juv. Justice growth received in FY 13-14	not set in code	up to the Juv. Justice Subaccount and Juv. Justice growth received in prior year
Total	100%	\$	1,942.60	100%	TBD	100%	TBD	TBD	TBD

^{*}ELEA = Enhancing Law Enforcement Activities Subaccount (primarily VLF, possible Sales Tax)

^{**} These will be adjusted anually by DOF/SCO [see 30027.6(g) & 30027.7(g) & 30027.8(g)]

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MENTAL HEALTH REALIGNMENT & CALWORKS MOE

"2011 Realignment"

LOCAL REVENUE FUND 2011

(a portion of sales tax and VLF is deposited monthly into LRF 2011)



Mental Health Account

Each month \$93.4 million of 2011 Realignment Sales Tax revenue is moved from the Local Revenue Fund 2011 to the Mental Health Account (Gov code 30027.5(a))

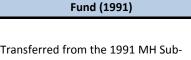
"1991 Realignment"

LOCAL REVENUE FUND (1991 Realignment) (a portion of sales tax, VLF and VLF Collections is deposited monthly into the LRF)



MH Subaccount of the Sales Tax Account - Local Revenue Fund (1991)

Transferred into the 1991 MH Subaccount includes: (1) the \$93.4 million from the 2011 Local Revenue Fund (Gov code 30029.05(a)); (2) a portion of the Sales Tax, VLF and VLF Collections receipts previously dedicated to 1991 MH Realignment - (actual monthly receipts up to base); (3) 5% of the annual Support Services Growth Subaccount from Local Revenue Fund 2011 (30027.9(c)(1)).



CalWORKs MOE Subaccount of the

Sales Tax Account - Local Revenue

Transferred from the 1991 MH Sub-Account to the CalWORKS MOE Subaccount include: (1) the Sales Tax and VLF from the Local Revenue Fund that historically was allocated to 1991 MH Realignment programs (up to a base amount of \$1.1 billion) (W&I Code 17601.25(a)).



County Mental Health Account

\$93.4 million is transferred monthly from the 1991 State MH Subaccount to the counties for mental health services (the County Local Revenue Fund) - guaranteed amount; AND the VLF Collections revenue (1991 Realignment); also the 5% growth amount from LRF 2011; note - this account should get growth from 1991 General Growth subaccount after the CalWORKS MOE Subaccount has reached its capped amount of \$1.1 billion.



County CalWORKs MOE Subaccount

The Sales Tax and VLF is moved from the State CalWORKS MOE Subaccount to the Local counties CalWORKS MOE Subaccount - amount based on actual receipts up to annual base (W&I Code 17601.25(a)); This subaccount is not subject to the transferability provisions.

1991 REALIGNMENT (SALES TAX AND VLF) **SOCIAL SERVICES**

FULL FUNDING ASSERTION

IN THEORY

- Each year State Controller's Office (SCO) publishes a base amount of realignment (equivalent to its prior year amount of realignment), plus growth for caseload, and possibly "general growth"
- The base amount plus the growth amount becomes the next year's "Base amount"
- These funds flow annually and are available to cover the county share of the 1991 Social Services Realignment programs

STATE	FY 06/07	FY 07/08	FY 08/09	FY 09/10	FY 10/11	FY 11/12	FY 12/13	Total
Base *	1,638,646,354	1,732,860,104	1,838,249,556	1,943,222,110	1,987,394,879	1,987,481,703	2,028,209,557	13,156,064,265
growth (caseload)**	91,543,337	105,389,452	104,972,554	44,172,769	86,824	40,727,854	pending	386,892,790
growth (general)	2,670,413						pending	2,670,413
Total	1,732,860,104	1,838,249,556	1,943,222,110	1,987,394,879	1,987,481,703	2,028,209,557	2,028,209,557	13,545,627,468

^{*} note: The "base" amount in FY 06/07 (\$1.6 billion) is the actual base amount for COSD from SCO website

IN REALITY

- The flow of realignment revenue (sales tax and VLF) is based on the economy and not tied directly to costs
- Realignment has not worked over the past years and has forced counties to manage to available resources
- The data demonstrates that it can take over five years to receive owed caseload growth
- Even when caseload growth is paid, there is no "re-payment" for the years it was owed but not paid
- The FY 12/13 base amount is still less than the FY 06/07 Realignment

STATE	FY 06/07	FY 07/08	FY 08/09	FY 09/10	FY 10/11*	FY 11/12**	FY 12/13	Total
Base	1,638,646,354	1,629,011,635	1,420,042,920	1,365,852,335	1,365,852,335	1,475,796,532	1,724,575,703	10,619,777,813
growth for 06/07	17,138,152				74,405,185			91,543,337
growth for 07/08					39,480,983	65,908,469		105,389,452
growth for 08/09						104,972,554		104,972,554
growth for 09/10						44,172,769		44,172,769
growth for 10/11						86,824		86,824
growth for 11/12						33,638,555		33,638,555
growth (general)	2,670,413							2,670,413
Total	1,658,454,920	1,629,011,635	1,420,042,920	1,365,852,335	1,479,738,503	1,724,575,703	1,724,575,703	11,002,251,717
Base compared to 06/07	·	(29,443,284.99)	(238,411,999.60)	(292,602,584.32)	(178,716,416.61)	66,120,783.05	66,120,783.05	

The amounts listed are from the SCO website on 1991 Realignment: http://www.sco.ca.gov/ard payments realign.html

VARIANCE BETWEEN THEORY AND REALITY

STATE	FY 06/07	FY 07/08	FY 08/09	FY 09/10	FY 10/11	FY 11/12	FY 12/13	Total						
Base loss/gain	0	(103,848,470)	(418,206,636)	(577,369,775)	(621,542,544)	(511,685,172)	(303,633,855)	(2,536,286,452)						
Growth	(74,405,185)	(105,389,452)	(104,972,554)	(44,172,769)	113,799,344	174,325,938	pending	(40,814,678)						
Variance	(74,405,185)	(209,237,922)	(523,179,190)	(621,542,544)	(507,743,200)	(337,359,234)	(303,633,855)	(2,577,101,130)						

^{**} note: These are the actual statewide caseload growth amounts, per CDSS and SCO

^{*}The growth payments listed as received for FY 10/11, were actually paid Sept 27,2011 (in FY 11/12)

^{**}The growth payments listed as received for FY 11/12, were actually paid 10/18/2012 (FY 12/13)

Local Revenue Fund 2011 - Sales & Use Tax Growth Account

Local Revenue Fund 2011 - Accounts	FY 12-13 Gov Code 30027.9			FY 13-14		FY 14-15		FY 15-16 & Beyond
Local Revenue I unu 2011 - Accounts				Gov Code 30027.9		Gov Code 30027.9	Gov Code 30027.9	
1st Base Retoration (my wording)		NA		SCO shall 1st allocate amounts necessary to provide full base funding or the "appropriate level" to Support Services & Law Enforcemen Accounts; remaining funds will be distribute to the growth subaccounts based on listed percents.		SCO shall 1st allocate amounts necessary to provide full base funding or the "appropriate level" to Support Services & Law Enforcement Acccounts; remaining funds will be distributed to the growth subaccounts based on listed percents.		SCO shall 1st allocate amounts necessary to provide full base funding or the "appropriate level" to Support Services & Law Enforcement Acccounts; remaining funds will be distributed to the growth subaccounts based on listed percents.
Support Services Growth Subaccount	65.00%		65.00%		65.00%		65.00%	
Law Enforcement Services Subaccount	35.00%		35.00%	_	35.00%	_	35.00%	
Total	100%		100%		100%		100%	

Support Services Growth Subaccount - Growth Allocations

Support Services	FY 12-13		FY 13-14 (see note)			FY 14-15 (see note)	FY 15-16 & Beyond (see note)		
Support Services	Gov Code	30027.9		Gov Code 30027.9	Gov Code 30027.9			Gov Code 30027.9	
1st Base Retoration (my wording)		NA		see note below*		see note below**		see note below***	
Protective Services Growth Special Account (see note)	42.03%		21.81%	see note below*	21.81%	see note below**	45.00%	see note below***	
Protective Services Growth Special Account for CWS (see note)	40.00%		40.00%	see note below*	40.00%	see note below**	0.00%	see note below***	
Behavioral Health Services Growth Special Account (see note)	12.97%		33.19%		33.19%		50.00%		
Mental Health Subaccount (1991 LRF)	5.00%		5.00%		5.00%		5.00%		
Total	100%		100%		100%		100%		

NOTE: Beginning in FY 13-14, the listed percents will be used until \$200 million has been allocated to CWS at the 40% each year, then the growth percents will be the amounts shown in FY 15-16 in this table

Law Enforcement Services Growth Subaccount - Growth Allocations

Law Enforcement Services	FY 12-13 Gov Code 30027.9			FY 13-14	FY 14-15		FY 15-16 & Beyond
Law Enforcement Services			Gov Code 30027.9		Gov Code 30027.9	Gov Code 30027.9	
1st Base Retoration (my wording)		NA		see note below*	see note below**		see note below***
Trial Court Security Growth Special Account	10.00%			see note below*	see note below**		see note below***
Juvenile Justice Growth Special Account	10.00%			see note below*	see note below**		see note below***
Community Corrections Growth Special Account	75.00%			see note below*	see note below**		see note below***
DA/PD Growth Special Account	5.00%			see note below*	see note below**		see note below***
Total	100%						

Beginning in FY 13-14, for Trial Court Security and the Juvenile Justice Account, base+growth=new base; The DA/PD & Community Corrections Growth subaccounts, base+growth=new base starting in FY15-16

* FY 13-14: Law Enforcement Services Account 30027.9(a)(2): (A) The amount necessary to provide the appropriate level of funding for the Law Enforcement Services Account shall be the sum of the following: (i) The greater of the amounts that either the predecessor of the Trial Court Security Subaccount received in the 2011-12 fiscal year, or the total amount the Trial Court Security Subaccount and the Trial Court Security Growth Special Account received in the 2012-13 fiscal year. (ii) The greater of the amounts that either the predecessor of the Juvenile Justice Subaccount received in the 2011-12 fiscal year, or the total amount the Juvenile Justice Subaccount and the Juvenile Justice Growth Special Account received in the 2012-13 fiscal year. (iii) The maximum amount authorized to be allocated pursuant to paragraph (2) of subdivision (e) of Section 30027.5 to the Community Corrections Subaccount. (iv) The maximum amount authorized to be allocated pursuant to paragraph (3) of subdivision (e) of Section 30027.5 to the Community Corrections Subaccount. (iv) The maximum amount authorized to be allocated pursuant to paragraph (3) of subdivision (e) of Section 30027.5 to the Community Corrections Subaccount.

* FY 13-14: Support Services Services Account 30027.9(a)(2): (B) The amount necessary to provide full base funding for the Support Services Account shall be the sum of the following: (i) The maximum amount authorized to be allocated pursuant to paragraph (1) of subdivision (f) of Section 30027.5 to the Behavioral Health Subaccount. (ii) The maximum amount authorized to be allocated pursuant to paragraph (2) of subdivision (f) of Section 30027.5 to the Protective Services Subaccount.

** FY 14-15: Law Enforcement Services Account 30027.9(a)(3): (A) The amount necessary to provide the appropriate level of funding for the Law Enforcement Services Account shall be the sum of the following: (i) The greater of either the total amount received by the Trial Court Security Subaccount and the Trial Court Security Growth Special Account in a single fiscal year beginning with the 2012-13 fiscal year or the amount the applicable predecessor account received by the Juvenile Justice Subaccount and the Juvenile Justice Growth Special Account in a single fiscal year beginning with the 2012-13 fiscal year or the amount the applicable predecessor account received in the 2011-12 fiscal year. (ii) The greatest amount received by the District Attorney and Public Defender Subaccount in a single year beginning with the 2012-13 fiscal year.

** FY 14-15: Support Services Account 30027.9(a)(3): (B) The amount necessary to provide full funding for the Support Services Account shall be the sum of the following: (i) The greater of either the maximum amount that could be allocated pursuant to paragraph (1) of subdivision (f) of Section 30027.5 or the largest combined total amounts actually received by the Behavioral Health Subaccount and the Behavioral Health Services Growth Special Account in any single year beginning with the 2012-13 fiscal year. (ii) The greater of either the maximum amount that was allocated pursuant to paragraph (2) of subdivision (f) of Section 30027.5, or the amount that was allocated pursuant to paragraph (2) of subdivision (f) of Section 30027.6, to the Protective Services Subaccount.

*** FY 15-16 & Beyond: Law Enforcement Services Account 30027.9(a)(4): (A) The amount necessary to provide full base funding for the Law Enforcement Services Account shall be the sum of the following: (i) The greater of either the total combined amount received by the Trial Court Security Subaccount and the Trial Court Security Growth Special Account in any single fiscal year beginning with the 2012-13 fiscal year or the amount the applicable predecessor account received by the Juvenile Justice Subaccount and the Juvenile Justice Growth Special Account in any single fiscal year beginning with the 2012-13 fiscal year or the amount the applicable predecessor account received in 2011-12. (iii) The greater of either the total combined amount received by the Community Corrections Subaccount and the Community Corrections Growth Special Account in any single fiscal year beginning with the 2014-15 fiscal year, or the highest amount the Community Corrections Subaccount and the Community Corrections Subaccount and the Community Corrections Subaccount in any single fiscal year beginning with the 2012-13 fiscal year. (iv) The greater of either the total combined amount received by the District Attorney and Public Defender Growth Special Account in any single fiscal year beginning with the 2014-15 fiscal year, or the highest amount the District Attorney and Public Defender Subaccount or its predecessor was authorized to receive in any single fiscal year beginning with the 2012-13 fiscal year.

*** FY 15-16 & Beyond: Support Services Account 30027.9(a)(4): (B) The amount necessary to provide full base funding for the Support Services Account shall be the sum of the following: (i) The greater of either the maximum amount that was allocated pursuant to paragraph (1) of subdivision (f) of Section 30027.5, or the highest combined total amounts received by the Behavioral Health Subaccount and the Behavioral Health Services Growth Special Account, in any single fiscal year beginning with the 2012-13 fiscal year. (ii) The greatest of the following: the maximum amount that was allocated pursuant to paragraph (2) of subdivision (f) of Section 30027.5, the amount that was allocated pursuant to paragraph (2) of subdivision (f) of Section 30027.6 for the Protective Services Subaccount; or the highest combined total amount received by the Protective Services Subaccount and the Protective Services Growth Special Account in any single fiscal year beginning with the 2012-13 fiscal year.